RÉGIE DE L'ÉNERGIE

AUDIENCE CONCERNANT LA DEMANDE RELATIVE AU DOSSIER GÉNÉRIQUE PORTANT SUR L'ALLOCATION DES COÛTS ET LA STRUCTURE TARIFAIRE DE GAZ MÉTRO

DOSSIER : R-3867-2013 PHASE 1

RÉGISSEURS : M. LAURENT PILOTTO, président M. PIERRE MÉTHÉ Mme LOUISE PELLETIER

AUDIENCE DU 16 AVRIL 2015

VOLUME 4

JEAN LAROSE et CLAUDE MORIN Sténographes officiels

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DEMANDERESSE :

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INTERVENANTS :

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LISTE DES ENGAGEMENTS

E-9 (GM) 1. Veuillez identifier le nom des champs contenus dans les bases de données suivantes :

> - le système SAP, pour les modules relatifs à la comptabilisation et à l'amortissement du coût des conduites principales, des branchements et des compteurs; - le livre des immobilisations; -la banque de données comptables utilisée aux fins de l'allocation des coûts. 2. Veuillez expliquer comment, à la fin d'une année, pour un projet d'investissement fictif réalisé en cours d'année, les données comptables et techniques relatives à ce projet sont intégrées dans chacune de ces banques de données, en distinguant, notamment, les informations relatives

aux conduites principales, aux branchements et aux compteurs (demandé par la Régie)

13

E-10 (ACIG) To provide calculations for the derivation of Mr. Knecht's table that appears at slide 6 of his Power Point presentation (demandé par le ROEÉ)

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<u>LISTE DES PIÈCES</u>

B-0114 :	Engagement No. 4	11
B-0115 :	Engagement No. 7	11
C-ACIG-0037 :	Affidavit of documents by Mr. Robert D. Knecht	15
C-ACIG-0038 :	PowerPoint presentation by Mr. Robert D. Knecht	15

R-3867-2013 PRÉLIMINAIRES 16 avril 2015 - 6 -1 L'AN DEUX MILLE QUINZE (2015), ce seizième (16e) 2 jour du mois d'avril : 3 4 PRÉLIMINAIRES 5 LA GREFFIÈRE : 6 Protocole d'ouverture. Audience du seize (16) avril 7 deux mille quinze (2015), dossier R-3867-2013, 8 9 Phase 1. Poursuite de l'audience du quinze (15) avril deux mille quinze (2015). 10 LE PRÉSIDENT : 11 Bonjour à tous. Vous êtes satisfaits des résultats 12 13 de la partie de hockey? Maître Sigouin-Plasse. 14 Me HUGO SIGOUIN-PLASSE : 15 Oui? 16 LE PRÉSIDENT : 17 Avez-vous des nouvelles? Bien moi, j'ai des 18 nouvelles pour vous pour le libellé de l'engagement 19 mais... 20 Me HUGO SIGOUIN-PLASSE : Oui. Bien voulez-vous qu'on procède à ça? En fait, 21 22 j'ai deux engagements à déposer. On va peut-être... 23 LE PRÉSIDENT : 24 Allez-y, allez-y. 25

PRÉLIMINAIRES

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Me HUGO SIGOUIN-PLASSE : 1 2 Alors bonjour d'abord Monsieur et Madame le 3 Régisseurs. Alors engagement numéros 4 et 7. Donc 4 engagement numéro 4 sera coté B? LA GREFFIÈRE : 5 114. 6 7 Me HUGO SIGOUIN-PLASSE : B-0114 et engagement numéro 7 B-0115. Voilà. C'est 8 9 fait. 10 11 B-0114 : Engagement No. 4 12 13 B-0115 : Engagement No. 7 14 LA GREFFIÈRE : 15 16 Merci. 17 LE PRÉSIDENT : 18 Bien, l'autre s'en vient j'imagine. C'était quoi le 19 deuxième? 20 Me HUGO SIGOUIN-PLASSE : 21 Ce que je viens de déposer? 22 LE PRÉSIDENT : Numéro 4 et? 23 24 Me HUGO SIGOUIN-PLASSE : 25 Numéro 4 et numéro 7 donc B-0114 étant l'engagement

PRÉLIMINAIRES

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1 numéro 4, la liste de documents communiqués au Dr. Overcast et l'engagement numéro 7 étant, donc, B-2 3 0115, fournir le nombre de contrats en achat direct 4 à prix fixes en gaz d'appoint. LE PRÉSIDENT : 5 6 Très bien, merci. 7 Me HUGO SIGOUIN-PLASSE : Voilà. 8 9 LE PRÉSIDENT : Je vais attendre que madame la greffière revienne 10 11 avec nous. Donc, Madame la Greffière, j'ai fait des copies. Donc c'est l'engagement numéro 9 libellé 12 13 par la Régie. Alors, je ne sais pas si j'en ai fait 14 assez de copies mais... Puis je vais le lire. Oui, 15 oui, on le... Donc pour les notes sténographiques 16 je vais le lire. Donc engagement numéro 9 qui a été 17 formulé par la Régie hier. 18 19 20 1. Veuillez identifier le nom des E-9 (GM) 21 champs contenus dans les bases de 22 données suivantes : 23 - le système SAP, pour les modules 24 relatifs à la comptabilisation et à 25 l'amortissement du coût des conduites

- 9 -

1	principales, des branchements et des
2	compteurs;
3	- le livre des immobilisations;
4	-la banque de données comptables
5	utilisée aux fins de l'allocation des
6	coûts.
7	2. Veuillez expliquer comment, à la
8	fin d'une année, pour un projet
9	d'investissement fictif réalisé en
10	cours d'année, les données comptables
11	et techniques relatives à ce projet
12	sont intégrées dans chacune de ces
13	banques de données, en distinguant,
14	notamment, les informations relatives
15	aux conduites principales, aux
16	branchements et aux compteurs (demandé
17	par la Régie)
18	
19	Alors, avec la réponse à ça, ça devrait nous mettre
20	tous sur le même pied en matière de compréhension
21	de ce qui est dans vos systèmes ou ce avec quoi Gaz
22	Métro travaille. Alors voilà. Donc on est prêts, je
23	crois, à débuter avec la présentation de la preuve
24	de l'ACIG, Maître Sarault.
25	

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1 Me GUY SARAULT :

2		Alors bonjour Monsieur le Président, Monsieur le
3		Régisseur, Madame la Régisseure. Alors pour l'ACIG
4		nous avons un seul témoin, il s'agit de notre
5		expert, monsieur Robert Knecht de la firme
6		Industrial Economics alors avant d'aller plus loin,
7		on va demander à la greffière d'assermenter
8		monsieur Knecht.
9		
10		
11		PREUVE ACIG
12		
13		L'AN DEUX MILLE QUINZE (2015), ce seizième (16e)
14		jour du mois d'avril, ont comparu :
15		
16		ROBERT D. KNECHT, Principal, Industrial Economics
17		Incorporated, place of business located at 2067
18		Massachusetts Avenue, Cambridge, Massachusetts,
19		USA;
20		
21		LEQUEL, après avoir fait une affirmation
22		solennelle, dépose et dit :
23		
24		INTERROGÉ PAR Me GUY SARAULT :
25	Q.	[1] Alors, Mr. Knecht, before we proceed with your

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	- 11 -	Me Guy Sarault

1		presentation, there are two additional documents
2		that I would like to file. The first one is exhibit
3		C-ACIG-0037, would be your affidavit of documents
4		and the second, as exhibit C-ACIG-0038, would be
5		your PowerPoint presentation summarising the
6		salient aspects of your evidence. But before we
7		proceed with the contents of your presentation, do
8		you have any addition, correction to make to any of
9		the documents listed in your affidavit, exhibit
10		0037?
11		
12		C-ACIG-0037 : Affidavit of documents by Mr.
13		Robert D. Knecht
14		
15		C-ACIG-0038 : PowerPoint presentation by Mr.
16		Robert D. Knecht
17		
18		(9 h 10)
19	A.	I do. In my evidence, which I believe is C-ACIG-
20		0028
21	Q.	[2] Correct.
22	A.	at page 16, line 2, at the end of the line,
23		there's a number that says eighty point seven
24		(80.7); that should be eighty-one point four
25		(81.4). On page 17, there's a figure IEC-1, and it

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1 is mislabeled. Mister Chernick was diligent enough to identify this error, and he was correct, that 2 3 the data that I plotted weren't exactly the data I 4 wanted to plot. But nevertheless, in order to correct the evidence, the label should be for the 5 6 orange squares; instead of one hundred fourteen 7 point three (114.3), it should be sixty point three 8 millimetres (60.3 mm).

9 In the grey triangles, rather than a hundred and sixty-eight point three (168.3), it 10 11 should be a hundred and fourteen point three (114.3). And the blue Xs, instead of being two 12 13 hundred and nineteen point one (219.1), should be 14 one hundred and sixty-eight point three (168.3). 15 Basically, I've got the sizes dislocated by a 16 column.

17 And finally, on page 24, the whole section 18 that runs from line 4 through the table to the 19 bottom of the page, in rethinking, in responding to 20 interrogatories, how you might make an adjustment 21 for meters cost, I developed an alternative 22 approach, in the response to a data request from 23 the Régie, which was item 5.1. So, in essence, that 24 section of testimony has been replaced by the 25 response to Régie data request 5.1. Those are the

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1 corrections that I have.

Q. [3] Perfect. So I believe we can now proceed to
your presentation. Pardon? Oui. C'est déjà fait.
The presentation? Exhibit C-ACIG-0038. Sorry.
A. I'm sorry. What is the number?

6 Q. [4] 0038.

7 A. Okay. Well mister Chairman, members of the panel, I'd like to give you a summary of my evidence, I 8 9 don't know if you remember President Harry Truman of the United States, but Harry Truman once said 10 11 that he wanted was a one handed economist, because 12 whenever an economist would say something, the 13 economist would say something, and then he would : 14 but on the other hand, and he's say something else. 15 I'm afraid that at least some of my presentation is 16 going to fall into the two handed economist 17 category.

18 We're here to try to develop a methodology for allocating the costs, for allocating the 19 20 revenue requirement for Gaz Métro to the customers. 21 In some sense, I think we have to keep in mind that 2.2 where we are in your process right now, we're not 23 allocating costs to rate classes, because we don't 24 know what the rate classes are going to be. So when in doubt, I think we have to be thinking about 25

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1 allocating costs to customers, rather than allocating costs to classes. Because I don't know 2 3 how flexible or how many different kinds of things 4 you're going to change, when you get to the rate 5 design change. I take note of your comment 6 yesterday, mister Chairman, that the northern zone and the southern zone is not something you want to 7 go back to. But I think, in general, we have to 8 9 think about this processes, allocating costs to 10 customers, and not to classes.

11 In terms of the basic principles, I don't think I have any serious disagreements with the 12 13 evidence that the company has put on the table. We 14 want to avoid economic cross-subsidies, the 15 standard, I certainly heard doctor Overcast say it 16 yesterday; the allocated cost should be no less 17 than the incremental cost of providing the service 18 to that customer, and it should be no more than the 19 stand-alone cost of providing service to that 20 customer. That may not help a lot, because there's 21 a big gap between those two things in general. But 22 those are the fundamental principles that economic theory provides. 23

24 Moving on from there, we'd like to try to 25 allocate costs based on cost causation; what are R-3867-2013 16 avril 2015 - 15 - Me Guy Sarault

the factors that causes the utility to incur costs?
 And what is each class's responsibility for that
 cost causation factor.

A third principle is that you really only want to assign costs for the asset that a customer uses. Now, that's very similar to the cost causation principle, that is if a customer doesn't use the distribution system, you shouldn't be assigning costs of the distribution system to that customer.

11 A fourth principle that I look at in doing 12 cost allocation is that in general, should I be 13 closer to the mike here, in general, direct 14 assignment, when you can do it, is preferable to 15 allocating into an arbitrary allocation, because if 16 we know that a specific asset is being used for a 17 specific customer, we want to assign that cost, the 18 cost for that asset, to that customer. I think, in 19 general, that's a principle that most people who do 20 cost allocation espouse.

21 And, finally, there's the practical 22 attributes that you like to see. These aren't 23 requirements, but they are advantages for cost 24 allocation, namely stability and simplicity.

25 Obviously, the elephant in the room, as it

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were, when we come to cost allocation, is what to 1 do with the mains. And Gaz Métro has three basic 2 3 categories of mains, it has distribution mains, 4 three basic categories that it keeps track of with 5 respect to mains. They are delineated by operating 6 pressure. You have distribution mains at the lowest pressure, you have what they call either supply or 7 alimentation mains at a medium operating pressure, 8 9 and you have transmission mains at the highest 10 operating pressure.

11 In terms of allocating mains' costs, there is no perfect method, there is no agreed-upon 12 13 method. If there were a simple answer to this 14 problem, we'd have sorted it out a long time ago, 15 we wouldn't all be going around and arguing about 16 minimum system and zero intercept, and which is 17 better and which is worse, if this were a clear 18 problem.

From my perspective, the thing that comes the closest, the method that I've seen, and seen only rarely, is to really get into the details of your system and try to allocate the mains pipe by pipe. That is, you look at any particular pipe, you look at all of the customers that are served downstream of that pipe, and you allocate the cost R-3867-2013 16 avril 2015 - 17 - Me Guy Sarault

for that pipe only to those customers that are downstream from that pipe. At least in that way you have now reflected how your system is designed, how it's built, who is using the system at present.

5 Even that method isn't going to be perfect, 6 because in a lot of times you have a lot of excess capacity sitting in any particular main and you 7 need to decide how you're going to deal with 8 9 allocating the excess capacity. But in terms of resolving the kind of big conflict and the big 10 11 range of results that you get in allocating mains' costs, this is the only method that I see that I 12 13 would feel some comfort in actually reflects the 14 physical reality of a particular gas distribution 15 system.

16 Having said that, not many utilities do it. 17 It's data-intensive, you need to know a lot about 18 your system. I would guess that as GIS and system 19 modelling technology evolves, we will get closer 20 and closer to being able to do that. I did a case 21 in the early nineteen nineties (1990s) where a 22 utility did do it, but that was a manual and dataintensive and ugly process that was extremely 23 24 difficult. As you get more and more detailed 25 knowledge of your system and who the customers are

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served, you can start saying, "I know, for any
 particular piece of pipe, who is served downstream
 from that, and I can then allocate the costs for
 that piece of pipe only to those customers."

5 Yesterday Gaz Métro said, "We can't do 6 that. We certainly can't do that." So now you're looking for second-best solutions. There are other 7 8 methods that are directionally similar starting to 9 get to a more detailed and more careful matching of 10 the costs that are incurred with the specific 11 customers that are using it. One option is to 12 segregate the costs by operating pressure. I've 13 certainly participated in cases where utilities do 14 that. I have one sitting on my desk right now, 15 which I probably should be working on today. In the Gaz Métro framework, it would be equivalent to 16 17 saying, "I'm looking at my supply mains, I have a 18 set of customers who take service at supply main 19 pressure; I should allocate supply main costs to 20 those customers, as well as all of the downstream 21 customers, but I shouldn't be allocating any 22 distribution costs to those customers, because 23 those customers who are taking pressure at supply 24 pressure are not using the distribution system. 25 And, therefore, under the principles that I laid

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1 out, you shouldn't be assigning those costs. 2 The other two examples, the other two types of approaches that I see are looking at your larger 3 4 customers. These methods, as I'll speak to in a 5 minute, tend to produce... the different methods 6 that are in use produce wildly different results, 7 particularly for large customers, because large customers just ... each is individual and each has 8 9 its own characteristics and each has its own impact 10 on any particular system. Probably in gas the one 11 that I see most often is that rather than using an allocation method for large industrial customers, 12 13 gas utilities try to directly assign the costs that 14 are specifically used to serve those customers. 15 Now, that's essentially they allocate cost pipe by 16 pipe, but instead of trying to do it for the whole 17 system, you're only doing it for the piece of the 18 system that serves the large industrial customers.

And similarly, with respect to regional cost allocation, obviously if you're allocating costs pipe by pipe, you're allocating costs customer by customer and region by region, and you've done this level of detail. Regional cost allocation, again, is more specific than a global approach in that it is now trying to more carefully match the costs with a particular region with the
 customers served in that region.

3 Now, that doesn't mean because you do... 4 and I'm sorry to take issue with Dr. Overcast, just 5 because you've allocated the costs region by region 6 doesn't mean you need to set the rates that way. You've allocated the costs, you can then decide, 7 for policy reasons or for a lot of reasons, that 8 9 you want to use postage stamp rates. But by 10 allocating the costs region by region, you have 11 better-matched costs with usage and, you know, you've done the cost allocation accurately. Rate 12 13 design is a different matter.

14 (9 h 25)

In its proposal, Gaz Métro isn't pursuing any of these options. The only differentiation that the company makes in its cost allocation is between transmission and then combined distribution-supply, supply mains. All customers are essentially assumed to use all systems, there's no direct assignment of costs. There's...

Q. [5] Excuse me, Dr. Knecht. I'm having complaints about the low level of your voice. Could you put the microphone closer to you and speak louder please. Thank you. R-3867-2013 16 avril 2015 - 21 - ROBERT D. KNECHT - ACIG Interrogatoire Me Guy Sarault

A. My apologies. Alright, my train of thought is 1 boarding at the station. Gaz Métro isn't pursuing, 2 3 is not taking any of those options and I'm sorry to 4 say but this basically leaves us where you were 5 twenty (20) some odd years ago when you did a 6 detailed evaluation of cost allocation and, in many ways, we're seeing the same conceptual arguments 7 that were there twenty (20) years ago and maybe for 8 9 decades before that, before I started doing any of this kind of work. 10

11 I would still encourage Gaz Métro to look 12 at more detailed assignments of costs, particularly 13 to large industrial customers as part of its 14 continuing effort. Maybe the technology isn't there 15 right now to go to a more direct assignment of costs but it, I think, should be moving in that 16 17 direction and looking seriously at either direct 18 assignment of costs to industrial customers or at 19 least segregating the allocation of costs by 20 operating pressure. Is that better?

However, if we can't move to something that's more specific, the basic generic options are what they've been for a long time. These are the basic approaches that cost analysts use to allocate costs. There's the hundred percent (100%) demand

method. That method says all mains costs are related to peak demand or related to some measure of aggregate use so either peak demand or consumption.

5 That method implicitly assumes that the 6 length of the mains are not related to the number 7 of customers. It implicitly assumes that the mains requirement for a thousand (1,000) small customers 8 9 in terms of the length of the mains is the same as 10 that for one large industrial customer as long as 11 the two use the same, have the same total peak 12 consumption.

13 As Mr. Chernick points out, this approach 14 is used in places in the United States. In my 15 experience, it's not used in Canada but in those 16 places in the United States where it is used, those 17 places also tend to be places where there is more 18 direct assignment, because this method assigns a 19 lot of costs to large industrial customers. Where 20 this method is used, there are also a lot of 21 different both cost allocation and rate design 22 approaches that are used for large industrial 23 customers that essentially reduce the costs that 24 are born by large industrial customers.

25 There's the zero intercept method. I think

Dr. Overcast explained accurately what the advantage of that is. You currently use a version of the zero intercept method. It's based on the idea that the demand-related portion of costs is the cost to make the pipe bigger from something that has a theoretical zero diameter and that everything else is customer-related.

In my evidence I've got some arithmetic in 8 9 the appendix. It's a widely used method but, 10 theoretically, it's not perfect. The traditional 11 minimum system method is similar to the zero intercept except that rather than using a 12 13 theoretical zero diameter pipe, it uses the 14 smallest pipe installed on the system. It is often 15 criticised, it has the same flaws as the zero 16 intercept from a conceptual and arithmetic 17 standpoint. It also is criticised in that it says 18 this minimum system has some load carrying 19 capability.

20 Which leads to something that I've called 21 the adjusted minimum system method which says we 22 are going to define the customer component, the 23 access component of costs based on the cost of some 24 small diameter pipe. But then, we are going to try 25 to adjust the demand allocators, the allocation

factors that are used to assign the costs for the demand portion to reflect the fact that some of that demand portion is met by the minimum system. This addresses the load carrying problem of the minimum system, it doesn't address some of the other conceptual problems.

(9 h 35)

7

And the second problem is, two more 8 9 problems associated with the adjusted minimum 10 system from a theoretical standpoint. First, it's 11 very hard to say what the load carrying capability of this minimum system is. Because look at it 12 13 conceptually; the idea of the minimum system is, 14 instead of the system you have with eight inch, ten 15 inch, six inch, four inch steel and plastic pipes, 16 you take all of that, and the minimum system is 17 essentially the system that's there, a system built 18 based on a small main.

Now, for much of the distribution system, it's certainly possible that the minimum system will be able to meet the load carrying capabilities of all of the small customers. But if you started replacing your six inch mains, your eight inch mains, steel mains that supply pressure, and you're serving hundreds or maybe thousands of customers 1 downstream from that, your minimum system isn't 2 going to be able to meet the needs of all those 3 customers.

4 So that, or there may be biases in both 5 directions, with respect to the minimum system. One 6 of them is a bias in that this minimum system, the 7 access component, the load carrying capability of the minimum system is overstated. That is the 8 9 access component is understated, because the 10 minimum system, as defined, can't really meet the 11 supplier requirements for all those customers.

And the second issue, which I think you see 12 13 to a significant extend in the difference between 14 the results in doctor Overcast's method and in 15 mister Chernick's method, is now, you have to, when 16 you're defining your minimum system, is how do you share the economies of scale associated with that 17 18 bigger pipe. Should the economies of scale be 19 focused on the smaller customers or on the larger 20 customers? And I think that's also a very 21 contentious debate, with respect to the use of 22 minimum system.

I mentioned that these different approaches
have a significant impact on customers, and
particularly on large industrial customers. And

I've tried to put the range of results in this table, just to give you a sense of the implications for total distribution and supply costs, to what is currently the D-4 and D-5 customers. And I've kind of laid out all of the different methods I think that are in place here.

The basic issue, with respect to large 7 8 industrial customers, is they represent fifty-four 9 percent (54 %) of what they call the CA, the design 10 day design. They represent point one percent 11 (0.1 %) of the customers. So you could see why, 12 depending on what the customer component is of the 13 costs, it can have a big effect on these customers. 14 So I've kind of laid out the percentage of costs 15 that would be assigned to current D-4, D-5 classes in the first row of this table, which is what I'm 16 17 going to focus on here. And obviously, in a hundred 18 percent (100 %) demand method, full fifty-four 19 percent (54 %) gets assigned to large industrial 20 customers. Under the tables 2 and 4, in mister Chernick's evidence, something on the order, rough 21 22 order of fifty percent (50 %) of the costs would 23 implicitly be assigned to the D-4, D-5 class. 24 The company's method, what I've labelled, 25 the black of each minimum system method: twentyR-3867-2013 16 avril 2015 - 27 - Me Guy Sarault

four percent (24 %). A zero intercept method that's applied only to the distribution system also puts you in that range. The current method also puts you in that range, again, twenty-three percent (23 %), a little lower. That's compounded not only by methodology, but also by the use of the CAU allocator versus the CA allocator.

8 And if you go to applying the minimum 9 system, the traditional, either a traditional zero 10 intercept or a traditional minimum system, to both 11 the distribution and the supply pieces, the 12 percentage that would be assigned to the large 13 industrial class is much lower, at seventeen (17) 14 and ten percent (10 %).

15 So depending on the range of methods that 16 are in fact in use at different utilities, you've 17 got a range for the biggest cost item in the cost allocation study, and the cost that drive many of 18 19 the other costs in the cost allocation study, 20 ranging from ten percent (10 %) across to fifty-21 four percent (54 %) across, a factor of five to one 22 for the D-4 and D-5 customers.

And, you know, this is why there's an extensive debate about this. And this is why I think a direct assignment method for large

industrial customers is much better than trying to
 use any of these methods, because the methods are,
 they are so disparate.

4 I hesitate to go through this chart. I 5 tried to put this debate into a little bit of a 6 different perspective. Again, from the perspective of those customers who are currently D-4 and D-57 customers. And what I've tried to do in this chart 8 9 is say for each size main that's out there, what 10 percent of the costs are being assigned to the D-4 11 and D-5 class. And I've used steel as an example, and I've picked a couple of the different methods 12 13 that are there, so as to not make this chart too 14 busy and completely hopeless. But what you have in 15 this chart, on the Y axis, is the percentage of 16 allocated costs that are assigned to the D-4 and 17 D-5 class. And on the X axis, what you have is the 18 size of the pipe. So as you move to the right, the 19 pipes get bigger. And as you move up, more costs 20 get assigned to the D-4 and D-5 class.

The dotted line shows the percentage of the demand. That's the fifty-four percent (54 %) that I talked about. If you assigned the mains cost on the basis of demand it would be that dotted line going across and used a hundred percent demand method all R-3867-2013 16 avril 2015 - 29 - Me Guy Sarault

of those costs would be assigned , fifty-four
 percent (54%) of all costs would be assigned to the
 D-4 and D-5 class.

4 Let me start with the dark blue diamonds, 5 which is the company's method, the company's 6 minimum system method. And starting over on the 7 left-hand side, for the smaller... for all of the smaller main sizes, you can see that about thirty 8 9 percent (30%) of the costs for the two-inch (2") 10 mains, for two-inch (2") steel mains, are being 11 assigned to the D-4 D-5 class.

12 That seems like a high percentage to me, 13 because, in general, the smaller mains don't have 14 the capacity to serve the largest industrial 15 customers. So that, in general, it's a little 16 surprising to see a number that big for small 17 mains.

Why is this happening, given that the 18 19 company is using a minimum system method, where you would think that the smallest mains are virtually 20 all customer-related, and, therefore, D-4 D-5 21 22 should not be assigned very much of these costs. And the reason is, we're looking at steel mains and 23 24 there's a very big cost difference, using the 25 company's deflator -- you knew I would get there --

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there's a very big cost difference between a twoinc (2") plastic main, which is what Dr. Overcast uses for his minimum system, and a two-inch (2") steel main, such that the cost of the two-inch (2") steel main, without getting into the specifics, is roughly twice as large as the two-inch (2") plastic main.

So what that means is, for a two-inch (2") 8 steel main, half the costs are considered demand-9 10 So, not surprisingly, if half the costs related. 11 are demand-related and large industrial customers represent fifty-four percent (54%) of demand, they 12 13 get about thirty percent (30%) of the costs of 14 those mains. And I think that's one of the 15 troubling aspects to the company's method that I 16 see, which is that it's assigning a lot of those 17 costs to the large industrial customers.

18 By contrast, if you follow those blue 19 diamonds out, as you get to bigger and bigger 20 pipes, you would expected, because, you know, as 21 you get to the larger and larger pipes, you're now 22 getting closer and closer to what the transmission 23 pipes tend to look like, you would expect those 24 costs to rise up and get pretty close to the fifty-25 four percent (54%), because at the top end, you

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would expect those costs to... and the company's method does reflect that reasonably, although there still remains a fairly decent-size gap on the large-diameter pipe between the share of costs that the company assigns and the share of costs that you would get on a demand allocator for transmission mains.

Let me go to the zero intercept method, and 8 the zero intercept method similar to what you use 9 10 now are in the triangles. And here, when we look at the small diameter pipe... because I've used a 11 zero intercept distribution-only method and I've 12 13 used it in the more traditional way, where you have 14 a separate regression for your steel pipes and a 15 separate regression for your plastic pipes. The 16 percentage of the costs for the small mains, the 17 small steel mains that are assigned to the D-4 D-5 class is very low, in the less than ten percent 18 19 (10%) range, because you're using a zero intercept, 20 so there's still some load-carrying capability in 21 your small pipes, and that gets assigned to those 22 classes, but it's a relatively small percentage.

And then it rises quickly and gets up, and gets up; as you see, the triangles rise quickly and gets up to about fifty-four percent (54%), because when you get to the larger steel pipes, most of
 those are supply pipes and should be... you know,
 and can be allocated based on demand.

4 And finally, I've included at least my 5 understanding of Mr. Chernick's proposal in this 6 perspective, and using his Table 4, I plotted those 7 results also on this chart. And you can see that it's quite different conceptually than the other 8 9 two (2) methods, which is, for the smallest pipes, 10 he's assigning virtually nothing to the large 11 industrial customers. But then, as soon as you get above a two-inch (2") main, he's actually assigning 12 13 a disproportionately large percentage to the large 14 industrial class; more, in fact, than that class' 15 percentage of overall demand. And that's because 16 he has a demand adjustment factor so that the 17 access component in Table 4 for any pipe above two 18 inches (2") is virtually nothing. So virtually all 19 the costs are being assigned based on demand, and 20 because demand for the smaller customers has been 21 excluded, the impact on the larger customers is 22 disproportionately high.

Let me turn to this issue about supply
mains. In your current method, supply mains, the
medium pressure mains are allocated based on

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1 demand, on the metric for demand that you use. The 2 company proposes to move those costs, aggregate 3 those costs with distribution mains and allocate 4 them all together. And that's an internally consistent approach with, I think, Dr. Overcast's 5 6 philosophy for cost allocation and in the overall I think, as I tried to show in the 7 approach. 8 previous graph, it's not wildly out of line with 9 what you would expect in terms of its implications for cost allocation. 10

11 (9 h 50)

The other approach that I think would make 12 13 a lot of sense is, if you were segregating costs 14 operating pressure and if, for those customers who 15 are assigned, for those customers who are attached 16 to the system, at supply pressure, you don't 17 allocate any distribution costs. If you were in 18 that kind of a framework, I think that it would not 19 be unreasonable to allocate the costs a hundred 20 percent (100%) demand, as I said, a two-handed 21 economist.

Let me talk a little bit about some of the technical issues involved in the generic methods. I think that the substantial changes that you see in the proposal relative to your existing method is R-3867-2013 16 avril 2015 - 34 - Me Guy Sarault

that for interruptible customers, the company is proposing to use design day demand to allocate costs rather than the CAU factor that's currently used. That clearly allocates a lot more costs to interruptible customers, some of whom are my clients. I agree with Dr. Overcast in this respect, I agree with the company in this respect.

8 The distribution system, from what the 9 company says, is built to serve those customers. It 10 needs to be sized to meet the peak demands. 11 Therefore, the demand related costs should be 12 allocated to interruptible customers based on their 13 peaks for the distribution and for the supply 14 system.

15 We discussed it a lot yesterday with 16 respect to transmission mains. The company, I 17 think, has taken the position that there's at least some portion of interruptible demand for which the 18 19 transmission mains are not sized and the company 20 does not expand the transmission mains in order to meet that demand and it doesn't plan to meet that 21 22 demand. That demand should not be counted with respect to transmission mains. 23

24 So for allocating transmission mains, I 25 don't think you should assign any of those to

1 interruptible customers or, at least, not to 2 interruptible demand related to transmission 3 because you're not building to meet that. Again, 4 the company has a disagreement, I think, between 5 its expert and the company and I think the company 6 has simply adopted a method that they think you 7 want to see because that was a decision that the 8 Régie had made in the past.

9 So, conceptually, interruptible customers 10 are not causing you to incur these transmission 11 costs. You may want to charge the interruptible customers something for using the transmission 12 13 system. I would argue that should be a rate design 14 issue and not a cost allocation issue. Let's 15 allocate the costs based on cost causation, let's 16 allocate the costs based on what you plan your system for. When we get to rate design, we can 17 18 address this issue.

With respect to regional cost allocation, as I understand the existing method, it's partly regional, it partly reflects regional cost differences but it's not a truly regional cost allocation method. I don't think regional cost allocation is necessarily a bad idea, in general, I think it's a good idea. It's a better matching of costs and facilities used where you have the data
 and where you can, basically, where you have the
 data.

4 In terms of continuing to apply the zero 5 intercept method on a regional basis, I did some, 6 not an extensive amount but some statistical 7 analysis and looked at it and it was, you know, producing the kind of problems that you do often 8 9 see with respect to zero intercept analysis, that 10 is the slope of the line isn't working out right or 11 the intercept term is not statistically significant 12 and there's, you know, some debate about what the 13 appropriate functional form would be so, based on 14 the analysis that I was able to conduct, I would 15 have concerns about trying to apply zero intercept 16 on a regional basis. I wouldn't abandon regional 17 analysis but based, at least, on what I saw. If you 18 were going to continue to use the zero intercept 19 method, I think it would have to be done at a... it 20 would be better done at a global level just to avoid the kinds of problems that you see when 21 22 you're trying to apply another regional level.

And finally, as I mentioned earlier, the
customers who are attached transmission pressure,
they're not using the distribution and the supply
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1 system. You shouldn't assign those costs to them. I mean, this is kind of, this is, you know, hornbook 2 3 direct assignment. If, you know, if there's a large 4 industrial customer, there is a large industrial 5 customer who is attached transmission pressure, the 6 costs to attach that customer should be assigned to that customer. The costs for the distribution of 7 the supply system should not be assigned to that 8 9 customer, it's not using those systems and there's 10 no reason to assign those costs.

11 (9 h 55)

12 And I fear I'm responsible for bringing 13 this issue up. Many, but not all, utilities, when 14 they're doing mains' cost allocation and they're 15 looking at their historical costs, try to adjust 16 those costs for historical construction cost 17 inflation.

18 Now, some utilities don't do it, some 19 utilities take the position, "Look, what we're 20 doing is allocating embedded costs, so there's no 21 reason to make any kind of inflation adjustment. 22 We're just going to use flat embedded costs, we 23 don't need the Handy Whitman Index, the Consumer 24 Price Index, or any other index, we're just going 25 to look at book costs." In that respect, I agree R-3867-2013 16 avril 2015 - 38 - Me Guy Sarault

1 with the company that you should adjust for 2 inflation. And pretty much any method that you use, 3 except the hundred percent (100%) direct assignment 4 method... I'm sorry, a hundred percent (100%) 5 demand method, is going to require you to do some 6 adjustment of the costs. The reason that I think 7 you should adjust for costs is that the objective of the exercise is to reflect the long-run costs of 8 9 the mains.

One of the advantages of adjusting for 10 11 construction cost inflation is that you avoid the problem associated with assigning costs to 12 13 customers who happen to use old and depreciated 14 equipment. I think that's an advantage because I'm trying to reflect long-run costs. Other people see 15 16 it differently; they may say that you should assign 17 your... "We're allocating embedded costs, you use old, depreciated equipment, it doesn't cost us 18 19 much, that's what we're going to assign." From a 20 stability standpoint, from a long-run stand point, 21 from a reflect-the-cost-trend standpoint, I think 22 you should make an adjustment.

However, you really should use an inflation adjustment that reflects the utility's costs. And I say in my evidence that the Handy Whitman Indexes,

1 which are regional for the United States, not for 2 Canada, they are differentiated between steel and 3 plastic, they are widely used, but when I look at 4 the data and I look at the period that, 5 particularly for steel mains, where most of Gaz 6 Métro's construction took place, what I see 7 declining costs after the inflation adjustment has been applied. And what that tells me is, for the 8 9 period starting from nineteen eighty (1980), going 10 through the period when most of the steel mains 11 were constructed, which is the eighties ('80s) and the nineties ('90s), the Handy Whitman Index is 12 13 overstating the cost inflation for the company, and 14 that I think the company should use a different 15 deflator that better reflects its costs.

16 Now, to be fair, there's an offsetting 17 adjustment that's a problem, which is the costs 18 which the company denotes as nineteen seventy-nine 19 (1979) costs. For reasons I'm not sure I 20 understand, but I think the company just does not 21 know, for all the mains that were in place in 22 nineteen seventy-nine (1979), when those mains went into place. It knows what the book value of the 23 24 cost is, but those aren't nineteen seventy-nine 25 (1979) dollars, those may be dollars from a much

earlier period. So that what's happening here is the inflation adjustment is overstating the cost effects from nineteen eighty (1980) forward, and understating the cost effects for the nineteen seventy-nine (1979)...

6 I think, from a conceptual standpoint, 7 you'd like to try to fix those problems. Ι believe, in response to one of the Régie's data 8 9 requests, I offered a suggested approach for how 10 you might deal with a nineteen seventy-nine (1979) 11 problem, for the nineteen eighty (1980) forward problem; I think you should just find an index that 12 13 does not imply that the company's costs were 14 declining steadily through that period.

15 The other thing is that when we're looking 16 at long-run costs, and the objective of this 17 deflation adjustment for inflation is to reflect 18 the long-run costs that the company is going to 19 incur. Now, for much of the smaller steel main system that's in place, in the long run the company 20 21 isn't going to replace those mains with steel, it's 22 probably going to insert plastic or it's going to replace those mains with plastic mains. So that 23 24 what I suggested is that when you are adjusting 25 costs for long run, when you're deflating costs to

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reflect the long-run costs, that you reflect the replacement technology rather than the current technology, because that's what's going to drive the long-run costs. So, that's it on means. (10 h 00)

6 Within my evidence, I address a set of 7 other cost allocation issues. They're listed... some of them are listed here, I didn't go through 8 9 them all. Let me touch briefly on them. The first is the meter's cost issue. One of the things that 10 11 Gaz Métro does that I think is very good, not necessarily favourable for my clients, but I think 12 13 is very good, is that it tries to reflect the 14 different lifespan of meters in developing the cost 15 allocation factor for meter's costs. Now, in my 16 experience, most utilities don't... they don't try 17 to do this. They take the average cost of a large 18 industrial meter and the average cost of a 19 residential meter, and they develop a way to 20 customer allocator and that's how they allocate the 21 costs.

Gaz Métro goes a step further and says, "I want to reflect the fact that these larger meters only last five years or seven years and the smaller meters last twenty (20) years, and I want to adjust

1 for that, because that's... there is a cost impact 2 for that", I agree with that. Unfortunately, the 3 nature of the adjustment that the company proposes 4 is they propose a simple linear adjustment. If it 5 lasts... For a meter that lasts only five years, it 6 should be weighted four times as great as a meter 7 that lasts twenty (20) years. From a utility revenue requirement perspective, that's correct, I 8 9 think, for depreciation because over... the ratio 10 of the depreciation costs are what you might call 11 the return of capital. The ratio of costs for a meter that lasts five years is four times greater 12 13 than that for one that lasts twenty (20) years.

14 However, from the perspective of the return 15 on investment, your cost of debt, your cost of 16 equity, your income tax cost, the overall return 17 costs, those are not linear, and I think, without 18 getting into the details of what I proposed in 19 response to the Régie's request, is that that 20 reduces the adjustment factor for shorter life 21 meters relative to longer life meters, and that you 22 should use an adjustment factor that reflects both the depreciation effect and the return effect, and 23 24 not just the depreciation effect.

25 Second, when you're looking at... when

1 you're allocating demand related costs, we need each class's contribution to some measure of peak 2 demand. And for gaz utilities, the use of something 3 4 called design day demand or design hourly demand, 5 here in the colder parts of the world, are the 6 factors that the utility uses to design its system. It needs to design the system to be able to meet 7 the demand in that peak hour or in that... on the 8 9 peak day. In looking at what the company's 10 methodology was, it wasn't clear to me that the 11 company was being consistent in its treatment of whether it was using hourly demands for one set of 12 13 customers and daily demands for another set of 14 customers. I think they should use A, the criterion 15 that they designed their system for, and second, 16 they should be consistent between the classes in 17 terms of how they measure the allocator.

18 The other thing I would suggest, that I 19 know other utilities do, is that when they're 20 looking at their design day allocator, particularly 21 for the temperature sensitive rate classes, that 22 they make sure that the number that they are using 23 is grounded in reality. Now, you don't experience 24 design conditions very often, because design 25 conditions are set at an extreme level, but you do

1 experience system conditions that are close to design conditions. And it probably did this past 2 3 winter if your weather was anything like ours. 4 The... so, I think what the company should do is 5 that when it develops the design day demand for the 6 temperature sensitive classes, it makes sure that 7 that allocation factor is consistent with its actual throughput on near peak days. And this is 8 9 just a validation check. It's to make sure that the numbers in the cost allocation are consistent with 10 11 physically, what's going on in the real world.

A few other smaller issues that I included 12 13 in my testimony, working capital costs, for some 14 utilities, working capital costs is a big component 15 of rate base. It's not a huge component for Gaz 16 Métro, but it's not insignificant. Often, working 17 capital, the idea is that there's a lag between when the utility incurs its costs and when it gets 18 19 paid. That lag varies... can vary guite a bit from 20 customer class to customer class. So, in general, 21 if there is a significant difference in the payment 22 lag from class to class, then you ought to reflect that in... then you ought to reflect that in the 23 24 allocation of the costs because each class's 25 contribution to the working capital requirements

are different and depend on the lag for that class.
 (10 h 05)

3 With respect to the sales and advertising 4 costs, to its credit, the company tries to directly 5 assign a portion of both sales and advertising 6 classes as much as possible to the customer classes that those efforts are targeted at. Then there's a 7 big pot of general costs in both of those classes 8 9 and it's using a generic allocation factor to 10 allocate those costs.

11 From my perspective, I think it makes more 12 sense is usually the general sales, particularly 13 general sales costs, those are there to support its 14 other efforts and, therefore, I would allocate the 15 general sales class and general advertising costs 16 basically on the same basis that they allocated the 17 directly assigned costs rather than using an 18 overall general allocator.

19 The utility network tax, which I think was 20 discussed yesterday morning briefly, is a tax, an 21 asset based tax. It applies to much of the 22 distribution system mains and supporting equipment. 23 The only thing I noticed was that it appeared that 24 the tax also applied to service lines and, 25 therefore, I thought that the allocation factor R-3867-2013 16 avril 2015 - 46 - Me Guy Sarault

that gets used for that kind of tax should also include the costs related to the service lines. Basically, you want to allocate the tax on the same basis that it's imposed so that you want to include the assets in the allocation factor that are subject to the tax.

7 And getting down to the really small stuff, 8 late payment revenues, it seemed like in the cost 9 allocation study I was looking at, these were being 10 allocated based on an allocation factor. You ought 11 to know which customers are providing the late 12 payment revenues and they ought to be directly 13 assigned.

14 So that covers my overview. I know my 15 attorney is going to ask so I'm going to skip right 16 to it like a summary - I guess a summary of a 17 summary - which is what my recommendations are.

18 First, I would recommend that you begin 19 moving toward a more specific method of mains cost 20 allocation. I start with not assigning supply and distribution costs to the customers who are 21 22 attached at transmission pressure. I would direct the company to undertake a serious evaluation of 23 24 both allocating the costs by operating pressure and 25 looking into whether it makes more sense for large

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1 industrial customers to try to directly assign costs than to do a generic allocation. 2 3 Second, to the extent you need to continue 4 to use a generic method - either temporarily until 5 your systems get better or on a permanent basis -6 what I'd say is, and I say it in my evidence, is the Gaz Métro approach, it's in the range of 7 methods that are used in Canada. It's not producing 8 9 terribly unreasonable results. An alternative to 10 that would be to use a zero intercept method. 11 Again, as I said, statistically that looks better.

12 On a global basis, the thing that I would 13 do differently from the way it's done now is I 14 would do separate regressions for plastic and steel 15 because the cost relationship is very different for 16 those two general technologies.

17 Third, for the interruptible customers, I would allocate the distribution and supply mains, 18 19 the demand related portion of those things based on 20 their peak demand. You may never hire me again but 21 that's just the way you have to do it. And as I 22 mentioned earlier, you shouldn't be assigning transmission costs to the interruptible demand 23 24 because the transmission system is not being sized 25 to meet that demand.

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1 Fourth, to adjust the historical mains costs to reflect long run costs, I would use a 2 deflator that reflects Gaz Métro's cost trends, the 3 4 Handy-Whitman Index at least for steel appears to be biased. Second, I would use the replacement 5 6 technology in making that adjustment rather than the use of an obsolete technology. 7 (10 h 10) 8 9 Fifth, with respect to meters, for the life 10 span waiting factor, I'd reflect both depreciation 11 and return on taxes differently, the way the utility revenue requirement works, rather than 12 13 simply only reflecting the depreciation effect. 14 Sixth, with respect to the demand 15 allocators, I would try to ensure consistency 16 across classes in how you measure peak demand, and 17 that the allocator be validated against near design 18 days. 19 And seventh, I hope that you will consider 20 the other detailed cost allocation recommendations 21 in my evidence. 22 That concludes my summary of summaries. Thank you for your attention. 23

24 Me GUY SARAULT:

25 Alors, ceci complète la preuve en chef de l'ACIG et

1 le témoin est disponible pour les contre-

2 interrogatoires.

3 THE PRESIDENT:

4 Merci, Maître Sarault. Thank you, Mr. Knecht.

5 Maître Sigouin-Plasse.

6 Me HUGO SIGOUIN-PLASSE:

Avec votre permission, Monsieur le président, 7 8 j'aimerais pouvoir m'asseoir avec mes gens pour 9 aligner... évidemment dans la planification de 10 l'audience j'avais annoncé une heure pour les 11 experts, j'ai bon espoir qu'on ira pas là avec Monsieur Knecht ce matin, mais quand même je veux 12 13 m'assurer que j'ai couvert tous les aspect, tous 14 les angles notamment avec le Docteur Overcast. 15 Donc, si vous permettez, peut-être me donner... une 16 quinzaine de minutes devraient suffire, Monsieur le 17 Président.

18 THE PRESIDENT:

19 Quinze minutes, très bien. Donc on va être de

20 retour à disons, 10 h 30.

21 Me HUGO SIGOUIN-PLASSE:

22 Parfait.

23 SUSPENSION DE L'AUDIENCE

24 REPRISE DE L'AUDIENCE

25

1 (10 h 35)

2 LE PRÉSIDENT :

3 Maître Sigouin-Plasse?

4 Me HUGO SIGOUIN-PLASSE :

5 Oui. Alors merci Monsieur le Président. Monsieur Knecht, bonjour. You should put your headset 6 because... Maybe, if you're comfortable with 7 French, but I invite you to put your headset, 8 9 because I'll switch to French. Je vais parler en 10 français. O.K. Monsieur Knecht, donc, Hugo Sigouin, 11 je suis procureur pour Gaz Métro. Je vais vous 12 poser quelques questions. Et Monsieur le Président, 13 je vous annonce que ça ne prendra pas une heure. 14 Alors on va y aller, peut-être ca peut participer à la récupération du retard, là, mais je vous 15 avouerai que ce n'était pas l'objectif que je 16 poursuivais en identifiant les questions. 17 CONTRE-INTERROGÉ PAR Me HUGO SIGOUIN-PLASSE : 18 19 Q. [1] Ceci dit, Monsieur Knecht, vous avez, bon, 20 assisté à l'audience hier. Peut-être n'étiez-vous 21 pas là, par contre, mardi, lorsque que nous avons 22 posé des questions au docteur Overcast, concernant la formule utilisée à l'heure actuelle pour 23 24 calculer le zéro, pour évaluer l'Intercepte Zéro. 25 Alors ne sachant pas ça, là, on va prendre un petit R-3867-2013ROBERT D. KNECHT - ACIG16 avril 2015Contre-interrogatoire- 51 -Me H. Sigouin-Plasse

1 peu de recul, et je vais vous poser une question, 2 un peu la même question que j'avais posée au 3 docteur Overcast à cet égard-là. Et pour ce faire, 4 j'avais pointé ou porté à l'attention du docteur 5 Overcast la page 30 de la traduction du document de 6 réflexion de Gaz Métro, qui est la pièce C-ACIG-0008. You're there? Okay? 7 A. I have the document. I didn't get the reference. 8 9 Q. [2] It's at page 30. Okay? So just... Donc, juste sous, à la page 30, donc, juste sous le titre 10 11 « Estimating the access component of the cost mains », vous avez, là, l'équation, la formule, 12 13 l'équation, oui, pour estimer l'Intercepte Zéro. Et 14 j'ai posé la question au docteur Overcast, à savoir 15 est-ce que, à son avis, cette équation-là, dans l'éventualité où la Régie devait décider de 16 17 maintenir l'approche de l'Intercepte Zéro, est-ce 18 que cette équation-là est la bonne ou pas, pour 19 évaluer l'Intercepte Zéro.

Et je vous suggère que la réponse du docteur Overcast était à l'effet que ce n'était pas la bonne équation. Et le docteur Overcast a produit, pour compléter sa réponse, un engagement. Peut-être que ça, vous n'avez pas ça avec vous, Monsieur Knecht. Mais l'engagement, c'est

1 l'engagement B-112. Alors si vous ne l'avez pas, je 2 vais la porter à votre attention, avec la 3 permission de maître Sarault. Alors, vous êtes là, 4 Monsieur Knecht? Donc, vous avez l'engagement ou 5 les informations rendues disponibles par le docteur 6 Overcast avec cet engagement-là. Vous avez une référence à la I.G.T. Là, par contre, ne l'ayant 7 pas sous les yeux, je ne pourrai pas compléter la 8 9 référence. Mais vous avez un tableau où il y a, 10 c'est une capture d'écran. Et vous avez, en toute 11 fin du document, l'équation qui, selon docteur Overcast, devrait être utilisée dans l'éventualité 12 13 où la Régie devrait retenir l'Intercepte Zéro. 14 Alors ma question, d'abord, c'est est-ce que vous 15 êtes d'accord avec l'équation qui est suggérée là 16 par le docteur Overcast, à la toute fin, là, du 17 document que vous avez sous les yeux? 18 A. I have no reason to disagree with the equation 19 here. And this is an engineering equation that 20 shows the capacity of mains, as a function of a number of variables, one of which is the size of 21 22 the mains. I have no disagreement with this 23 equation. 24 Q. [3] Okay. This equation, when you're saying this

Q. [3] Okay. This equation, when you're saying this
 equation, we're looking at the...

- 1 A. Exhibit B-0112.
- 2 (10 h 41)
- 3 Q. [4] Yes. But there's a formula at the bottom of the 4 page.
- A. Yes, the formula at the bottom of the page which
 begins with Q equals one hundred and thirty-six
 point nine (136.9) multiplied by a set of
- 8 variables, many of which are not defined in the9 exhibit that you've given me but...
- 10 Q. [5] Okay.
- 11 A. I'm sorry, you want to go to the average...
- 12 Q. [6] Yes.
- 13 A. ... cost...
- 14 Q. [7] Exactly, at the end of...
- 15 A. I'm sorry.
- 16 Q. [8] At the bottom of the page, yes.
- 17 A. My apologies.
- 18 Q. [9] It's okay.
- A. I'm off to a bad start here. The short answer is no.
- 21 Q. [10] Okay.
- 22 A. And let me... You'll want me to...
- 23 Q. [11] Yes, I would ask you to explain why now.
- A. You'll want me to explain why and it's not even no,
- 25 it's simply not necessarily. The objective of the

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1 zero intercept model and, you know, the zero intercept model is certainly not perfect but the 2 3 objective of the zero intercept model is to develop 4 a component that is a fixed component that doesn't vary with the size of the main, that is it's a 5 6 component that's related to the cost that's 7 unrelated to diameter and it develops the other piece which is a cost that's related to the size of 8 9 the pipe. That's its objective because it's 10 objective then is to say, and it assumes, that the 11 fixed piece is related to the access component and the other piece is related to the demand component. 12

13 Now, in Dr. Overcast's formulation, he is 14 insisting that the specification that he uses 15 requires that the demand component be, that the 16 demand related cost be linearly proportional to the 17 carrying capacity. And that would be nice if that were the case but, in fact, when you look at actual 18 19 cost patterns, you have economies of scale, that is 20 as the main cost gets bigger, okay?

You have a fixed cost but even within the demand related, the point, the part of the equation that varies with the demand of the pipe, you have economies of scale such that, typically, the cost per unit of carrying capacity gets smaller as the

pipe gets bigger. And Dr. Overcast has evidence to
 that effect and I don't think in general that
 anyone disagrees with that.

4 Just because there are economies of scale, 5 however, in that demand component, it doesn't mean 6 that those costs aren't demand related so that when I would use a zero intercept method, I wouldn't 7 make an assumption as to what the data are trying 8 9 to show me. I would look at the data and tell me 10 what they're showing me so that if statistically 11 the equation that's shown on page 30 of your exhibit fits the data better than the equation 12 13 shown on the bottom of B-0112, I would use the 14 equation on page 30.

15 Q. [12] Okay.

16 A. If the data show that - and sometimes they do, 17 sometimes you actually see a functional shape that 18 looks not dissimilar to the equation shown in 19 exhibit B-0112 - then I would use that equation. 20 But I would use the equation that fits the data 21 because the objective is not to assume that demand, 22 that the costs are linearly related to demand. 23 Q. [13] Okay.

A. The assumption is to segregate costs between accessrelated and demand related.

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1	Q.	[14] Okay. I'll get my undertaking.
2	A.	Oh, yes. I know where to find that so, yes.
3	Q.	[15] This being said, Mr. Knecht, what was the
4		equation you used for the calculation - I'm at page
5		6 of your presentation which has been filed as C-
6		ACIG-0038 - so what equation, quelle est
7		l'équation
8	A.	Yes, I understand the question.
9	Q.	[16] zero intercept.
10	A.	I use
11	Q.	[17] Well, because Yes?
12	A.	\ldots the formulation which is the one shown in Gaz
13		Métro-1
14	Q.	[18] Okay.
15	A.	Document 2.
16	Q.	[19] This one.
17	A.	Page 30.
18	Q.	[20] Okay.
19	A.	That's the one that I use. I did not do an
20		exhaustive evaluation of trying to make sure I had
21		the perfect zero intercept method because
22	Q.	[21] Okay.
23	Α.	I understand this to be a conceptual proceeding
24		and if I'd had more time, you know, I might have
25		looked at whether other functional forms for

1 particular regional analyses...

2 Q. [22] Okay.

A. ... provided a better fit. That seemed to provide a
better fit and, in fact, more typically that
equation does a better job, but I can't say I've
done an exhaustive analysis.

7 (10 h 46)

Q. [23] Okay. May I invite you to put your headset 8 9 back, please? Because I'll switch. O.K. Donc, vous avez utilisé, ce que je comprends c'est que vous 10 11 avez utilisé l'équation qui se retrouve à la page 12 30 du document, la pièce B... plutôt ACIG-8. Donc, 13 prenant par contre pour acquis, Monsieur Knecht, 14 pour les fins du tableau de votre diapositive 6, 15 vous deviez utiliser non pas l'équation qui est à 16 la page 30 de la pièce ACIG-8 mais plutôt 17 l'équation que je vous ai montrée, là, qui est à la 18 B-0112, que je pense que je devrais vous redonner, à moins que vous l'ayez en tête, là. Mais donc, si 19 vous deviez utiliser cette... Non? Ça va. O.K. Si 20 21 vous deviez utiliser cette équation-là, n'est-il pas exact, Monsieur Knecht, que les données qui se 2.2 23 retrouvent sur l'acétate 6 concernant, bon, et 24 relatives au Zero Intercept, là, qui sont les triangles, vous avez en bas de cent millimètres 25

1		(100 mm) quelques triangles qui sont regroupés là.
2		Alors, ces données-là se retrouveraient beaucoup
3		plus haut, là, dans votre tableau, donc, si vous
4		deviez appliquer l'équation du docteur, suggérée
5		par le docteur Overcast.
6	A.	It's possible. It's not definite. The one thing to
7		be clear about this table is this was separate
8		regressions for steel and plastic, and I don't
9		think that, that has been the approach that Gaz
10		Métro has been using, even though that's, I think,
11		more typical. It's not unusual for a formulation of
12		a quadratic or of a power such as that suggested by
13		Dr. Overcast to result in a higher access
14		component. That can be the case, but again, as I
15		said, the correct answer is to use the equation
16		that fits the data the best. But I certainly
17		haven't done the calculations.
18	Q.	[24] Monsieur Knecht, vous semblez bien, en
19		fait, pas vous semblez, vous suggérez, selon les
20		réponses que vous nous offrez, que la, encore une
21		fois, la formule qui apparaît à la page 30 de la

pièce C-ACIG-8 est la bonne formule. Est-ce que cette formule-là illustre bien, à votre avis, la causalité des coûts? Là je suis à la page 30 de la pièce C-ACIG-8.

1 Me GUY SARAULT:

Maître Plasse, je ne suis pas sûr que le témoin a 2 3 nécessairement dit que c'était la bonne formule. Il 4 dit qu'il l'utiliserait si elle s'apparie mieux 5 avec le data. 6 Me HUGO SIGOUIN-PLASSE : 7 O.K. Parfait. D'accord. C'est beau. Je n'ai pas de 8 problème. Reformulons puis posons peut-être la 9 question différemment à ce moment-là. 10 Q. [25] Dans une perspective où je constate, Monsieur 11 Knecht, que le principe fondamental pour l'allocation des coûts, que vous identifiez dans 12 13 votre présentation, puis de toute façon ça... c'est 14 en lien avec votre rapport. Donc, c'est la 15 causalité et les coûts qui est à la base même de la 16 question des coûts. Là-dessus on ne va pas, je 17 crois, discuter longuement, à moins que vous me 18 disiez que ce n'est pas le cas. 19 A. I'm going to ask you to repeat your question, but 20 before I do, what I realized in mid-question was 21 that I'd answered the last question incorrectly, 22 which is why I missed the thrust of your comments.

23 With respect to this exhibit, okay, this exhibit is 24 not a... this is a cost allocated to the D4/D5

25 class based on a zero intercept methodology. So, if

1 we follow what would normally happen, I used the 2 linear equation, and that allocated a relatively 3 low share of costs because it had a relatively... 4 for the small mains, it's got a very small demand 5 component for the small mains. If we replaced that 6 linear equation with Dr. Overcast's equation and the normal thing happened, which would result in a 7 8 higher access component and a lower demand 9 component on this exhibit, in fact, the share of 10 costs to the D-4, D-5 class would go down, and not 11 up. So that those little triangles would be lower, and sometimes negative, if you're using the wrong 12 13 functional form, because you have raised the access 14 component up, which reduces the costs assigned to 15 the D-4 D-5 class. That's why cost allocation gives 16 people headaches. But in fact, it would move 17 further away.

18 (10 h 52)

19The reason that there's a small amount of20costs in the Zero Intercept method being assigned21here, is because I ran a separate steel regression,22rather than using the plastic only minimum system23approach that doctor Overcast used.

24 Q. [26] O.K.

25 A. So I apologize for giving an incorrect answer. But

1 in fact, what would likely happen is that cost allocated in a quadratic or in a some sort of a 2 3 power to D to the two point six seven (2.67), would 4 actually reduce the costs assigned to the D-4, D-5 5 class. So now, if you can repeat the next question? 6 Q. [27] Merci, Monsieur Knecht, pour votre précision. Et effectivement, je vais la reformuler 7 différemment, puisque ça ne devait pas être des 8 9 plus claires, je m'en confesse. Essentiellement, ce que j'essaie de comprendre, Monsieur Knecht, entre 10 11 les deux formules, les deux équations, là, donc, celle qui apparaît à la page 30 et celle qui est 12 13 suggérée, donc, à la page 30 de la pièce C-ACIG-14 0008, et celle qui est suggérée par le docteur 15 Overcast à B-0112. Laquelle de ces deux équations-16 là reflète mieux le principe de la causalité des 17 coûts, et nous permet d'associer les coûts, une 18 meilleure causalité des coûts? 19 A. Neither one best reflects it. It's a function of 20 the data. And that's why I think that 21 practitioners, you know, who use the Zero Intercept 22 method, will consider both methods, and use the one that fits better. The object isn't to, you know, 23 24 force demand to be linear, the demand-related cost 25 to be linear in capacity. In fact, we know

generally it's not, because there are economies of scale.

Q. [28] Merci. Je vais maintenant vous amener... Un
instant. Je vais maintenant vous amener, Monsieur
Knecht, sur la question d'une discussion, une très
courte discussion, bien en fait, ça dépendra de la
réponse que vous nous offrirez, sur le minimum
system, donc le système minimal.

9 Donc, monsieur Chernick, dans sa preuve, 10 n'est pas d'accord avec l'utilisation du système 11 minimal. À son avis, c'est une approche qui est relativement ancienne. Et puis je vais y aller en 12 anglais cette fois-ci, puisque ça va être plus 13 14 facile pour moi de faire le lien avec les extraits 15 de la preuve de monsieur Chernick, mais 16 essentiellement, in his view, this approach is a 17 old technique for classifying as customer large 18 related a large share of the main cost. And his 19 written evidence, or maybe you're looking for the 20 evidence for mister Chernick, mister Knecht. I'll quote page 12 of the evidence of mister Chernick. 21 22 Oui. C'est C-ROEÉ-0039, à la page 12. So page 12. 23 And I quote. Mister Chernick is writing, and I 24 quote:

25

One approach, which is used in many

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1		jurisdictions, is to treat all the
2		area-spanning costs as demand-related
3		to reflect the reality that the system
4		is built out primarily to serve load,
5		not customer number.
6		End of the quote. And further, in his answer to
7		question 4 by the Régie, it has been filed C-ROEÉ-
8		0045 at page 12, mister Chernick also wrote, and I
9		quote:
10		Allocating mains on usage []
11		eliminates the need to justify the
12		fundamentally inappropriate classification
13		of mains as customer-related and better
14		reflects cost causation.
15		I would like you, mister Knecht, do you agree with
16		those statements and assertions of mister Chernick?
17	A.	Generally, I don't. The hundred percent (100 %)
18		demand method, from a common sense standpoint, is
19		addressed in my opening statement. It implicitly
20		assume that the footage of mains that is installed
21		is not related to customer count, from a common
22		sense standpoint, on average, you would expect that
23		a very large industrial customer, you know, that
24		attaching a lot of very small customers, attaching
25		a lot of small customers is going to require more

footage than attaching a single large industrial
 customer whose overall demand level is the same,
 that's kind of a common sense evaluation.

4 (10 h 58)

In this proceeding you have, and that's the 5 6 debate that takes place in these proceedings is 7 people believe what I believe or people believe what Mr. Chernick believes, at least in this case 8 9 Dr. Overcast has done some statistical analysis, 10 some cross-sectional sometimes, serious statistical 11 analysis which shows that at an aggregate level there is some fairly significant statistical 12 13 correlation between customer count and footage of 14 mains. And I think that, at least, goes to validate 15 the common sense conclusion that there is a 16 customer related component to mains cost.

17 However, in terms of developing a precise 18 allocation for that, you know, now there isn't any 19 way to do that other than, as I said, kind of try 20 to look main by main and figure out which customers 21 are served main by main. In a main by main 22 approach, if you've got a long run of eight inch steel main that's put in place to serve a large 23 24 industrial customer and there's nobody else there, 25 I think this answers your question from yesterday,

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1 Mr. Chairman: you assign that to the large 2 industrial class. If there's a whole lower pressure 3 distribution system that has no large industrial 4 customers but has four inch and six inch mains, all 5 of that should not be assigned to the large 6 industrial class.

7 So, conceptually, I disagree with the 8 hundred percent (100%) demand approach both from a 9 common sense standpoint and based on the 10 statistical analysis that Dr. Overcast presented. 11 You know, is there a perfect solution to how big the customer component is? Not that I know of. 12 13 Q. [29] Okay. Now let's have a brief discussion about 14 the Handy-Whitman Index. So I understood that you agree, put your headset back please, I'll switch in 15 16 French. Il faut faire preuve d'humilité parfois. 17 Donc, Monsieur Knecht, je comprends que vous êtes d'accord avec Gaz Métro qu'il faut faire des 18 19 ajustements au niveau de l'inflation. Ce que je 20 comprends également, par contre, c'est que vous n'êtes pas d'accord pour l'utilisation de l'indice 21 22 Handy-Whitman. Quelle autre, et puis c'est là où peut-être je vais, il me manque peut-être des 23 24 détails, pour moi c'est qu'est-ce que vous suggérez 25 exactement, quel indice suggérez-vous, Monsieur,

indice plutôt devrais-je dire, suggérez-vous 1 d'utiliser pour l'exercice que doit mener Gaz Métro 2 dans le cadre de l'allocation des coûts? 3 4 A. Obviously, ideally, you would like an index that 5 reflects the construction cost history in Canada 6 for gas. You would like a Handy-Whitman Index for Gaz Métro that reflects its costs. The way I would 7 evaluate whether or not your index is reasonable is 8 9 I would look over time, from at least nineteen 10 eighty (1980) forward, and look at, for a 11 particular size main, are the costs, once you've deflated the costs, are the costs declining - in 12 13 which case you've probably overstated cost 14 inflation or, if the costs are going up then you've 15 understated cost inflation. If over time you don't 16 see either a trend increase or a trend decline, 17 then I think you have an index that's reasonable. Q. [30] Okay. Donc je comprends de votre réponse que 18 19 vous dites « Bien, le meilleur des mondes, ça 20 serait qu'on ait un indice Handy-Whitman canadien. ». Je comprends que ça n'existe pas ca, 21 22 Monsieur Knecht. Est-ce exact de faire cette prétention-là ou cette affirmation-là? 23 24 A. I certainly did not find one. 25 Q. [31] Okay.

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A. I don't have... I didn't conduct an extensive 1 2 search, I think that would be something that the 3 company would be, you know, would be better able to 4 do. I did intend to try to look at the CPI which 5 you had been using to see whether or not that would 6 result but I wasn't sure whether you were using a particular CPI or whether I had access to it so I 7 did not look to see whether the CPI is producing a 8 9 trend increase or a trend decline in construction 10 costs.

11 Q. [32] Okay. Just a second. So... Donc, si on 12 retourne... Donc, si je comprends bien... Si on revient quand même et si j'insiste auprès de la 13 14 Régie et que je dis : « Bien regardons l'indice 15 Handy-Whitman pour les fins de l'exercice que nous 16 menons, n'est-il pas exact, Monsieur, puis vous 17 avez donc des critiques à l'égard de l'indice 18 Jandy-Whitman, mais n'est-il pas exact, Monsieur 19 Knecht qu'à partir des années mil neuf cent quatre-20 vingt (1980) il y a eu des avancées technologiques 21 importantes qui ont été réalisées pour ce qui est 22 de l'installation des conduites? Et que, 23 nécessairement, par exemple, comme du forage 24 directionnel, il y a eu... puis évidemment je ne 25 suis pas ici pour discuter avec vous des techniques

bien spécifiques mais est-ce qu'on peut être d'accord, vous et moi, qu'en matière d'installation de conduites il y a eu des améliorations sensibles au point de vue technologique depuis les années guatre-vingt (80)?

6 A. I'm not a gas systems engineer or construction 7 expert, and I don't know whether there have been material productivity improvements in the 8 9 installation of steel mains. I wouldn't doubt it. 10 Those productivity improvements would be reflected 11 in the index, and, therefore, would show a... if, in fact, those productivity improvements took 12 13 place, the Handy-Whitman Index should, in fact, 14 show lower inflation than if you didn't have those 15 productivity gains.

But those productivity gains, which might lead to declining real prices, if you use a general cost index, should be reflected in the cost index so that you saw, once adjusted for a gas mains cost index, a relatively flat level of costs across time in terms of your construction costs.

22 So, in fact, I think what we're seeing with 23 the use of the Handy-Whitman Index is the reverse, 24 which is that costs in the Handy-Whitman Index for 25 steel mains have risen much faster, certainly, than R-3867-2013 16 avril 2015 - 69 - Me H. Sigouin-Plasse

plastic mains. And I believe more than the CPI suggesting that, you know, there's less productivity gains in the construction of steel mains than in the economy in general, or other factors affecting costs. I mean, it may not be productivity, it may simply be inputs, steel costs, labour costs increasing faster.

Q. [33] Okay. Just a second. And now, maintenant je 8 9 comprends, Monsieur Knecht, que vous suggérez puis 10 je suis convaincu que vous me corrigerez si 11 j'utilise mal ou je synthétise mal vos propos ou votre procureur le fera le cas échéant, soyez-en 12 13 certain. Donc ce que vous suggérez ou ce que vous 14 recommandez c'est d'allouer directement, le plus 15 directement possible les coûts pour l'utilisation 16 que les clients font des actifs, bon, de 17 transmission par exemple. Est-ce que je suis 18 correct d'affirmer ça?

A. To the extent possible, I think for all of your
main systems, it's the only way I see out of this
debate that results in this wide range of results
from one extreme to the other is to directly assign
as many costs as possible. With respect to
transmission mains, yes, if you could, I would do
direct assignment. Typically, transmission mains

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1 are allocated on a hundred percent (100%) demand 2 and, you know, that's the approach that's used. 3 But theoretically, again, if, in fact, you have 4 special circumstances were transmission mains have 5 been extended, you know, and really serve a limited 6 set of customers, you know, that's cost causation. 7 And I would apply that not only to transmission 8 mains, but to supply and distribution mains, to the 9 extent you can with the data that are available. 10 Q. [34] O.K. Donc ayant ça à l'esprit, Monsieur 11 Knecht, comment... comment suggéreriez-vous d'allouer les coûts dans le cas de ce qu'on a 12 13 attendu d'un cas bien spécifique, d'un « farm tap 14 », en tout cas vous avez un client qui se connecte 15 directement sur une conduite de transmission ou 16 d'alimentation par exemple, est-ce que... Et donc 17 ce que je comprends c'est que les coûts pour les raccordements pour ces clients-là sont quand même 18 19 assez élevés, parce que vous avez des équipements 20 où vous devez réduire la pression substentiellement 21 et là, comment on traiterait, en termes 22 d'allocation de coût, ces situations-là, considérant le principe que vous nous suggérez, 23 24 c'est-à-dire d'assigner directement des coûts, 25 plutôt que d'assigner directement des coûts, mais

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1 plutôt de faire de l'allocation directe. Est-ce 2 qu'on devrait, à ce moment-là, pour ces clients-là, 3 faire des... Quel type de... Comment ça se 4 traduirait, concrètement, pour ces « farm tap »-là? 5 A. You assign the farm tap to the customer. 6 Q. [35] Okay. A. The equipment in there, for anything other than 7 8 transmission costs, which we just talked about, but 9 then, all of the costs, you know, of the transmission line are associated with that 10 11 customer. It doesn't mean you recover all the cost 12 from that customer. It just means that from a cost 13 allocation standpoint, you allocate the cost to 14 that customer. I don't know what to say. The costs 15 are only used for that customer. The, you know, the 16 company has done it, because that approach would be 17 less expensive than some other approach. But 18 nevertheless, the costs are related to that 19 customer. 20 Q. [36] Parfait. Monsieur le Président, ça complète mon contre-interrogatoire. Merci. 21 2.2 LE PRÉSIDENT : 23 Merci Maître Sigouin-Plasse. Alors, le prochain sur 24 la liste, c'est maître Gertler qui se dirige allégrement vers le micro. 25

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1 Me FRANKLIN S. GERTLER :

2	Monsieur le Président, je me demande si vous me
3	donneriez comme cinq minutes, juste parce qu'on m'a
4	envoyé certains commentaires par courriel, sur un
5	document. Mais je voulais juste avoir la chance de
6	consulter mon monde, là, durant, pendant cinq
7	minutes. À moins qu'il y a un autre procureur qui
8	veut le passer avant nous.
9	LE PRÉSIDENT :
10	Oui. Effectivement, je peux voir s'il y en a
11	d'autres qui
12	Me FRANKLIN S. GERTLER :
13	Si non, bien, on va y aller.
14	LE PRÉSIDENT :
15	Est-ce que Maître Neuman? Pas de question. Maître
16	Sicard?
17	Me HÉLÈNE SICARD :
18	(Micro fermé).
19	Me FRANKLIN S. GERTLER :
20	On va y aller si vous
21	LE PRÉSIDENT :
22	À maître Gertler. O.K. Mais on peut prendre une
23	pause de cinq minutes, Maître Gertler. Il n'y a pas
24	de problème. Vous prévoyez combien de temps?
25	
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- 1 Me FRANKLIN S. GERTLER :
- 2 Ça ne sera pas long.
- 3 LE PRÉSIDENT :
- 4 O.K. Bien on va prendre une petite pause de...
- 5 Cinq, c'est correct? Dix? Dix minutes.
- 6 SUSPENSION DE L'AUDIENCE
- 7 REPRISE DE L'AUDIENCE
- 8
- 9 LE PRÉSIDENT :
- 10 Maître Gertler?
- 11 Me FRANKLIN S. GERTLER :
- 12 Oui. Merci Monsieur le Président.
- 13 LE PRÉSIDENT :
- 14 Je vous en prie.
- 15 CONTRE-INTERROGÉ PAR Me FRANKLIN S. GERTLER :
- Q. [37] Alors Franklin Gertler, pour la ROEÉ. Et nous avons juste quelques questions. Puisqu'on avait annoncé quarante minutes (40 min), on va finir par sauver un peu de temps. Mister Knecht, you can take off your Mickey Mouse ears, and we'll be able to do this...
- 22 A. Thank you sir.

Q. [38] ... in English. So I'm going to be referring
you to your PowerPoint presentation this morning,
and to the evidence of Mister Chernick, which is,

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1 so your PowerPoint presentation, which is C-ACIG-0038, and the evidence, written evidence, direct 2 3 expert evidence of mister Paul Chernick, which is 4 C-ROEÉ-0040. I think you said 39, somebody said 39. 5 But in fact, there was a mistake in the exhibit 6 when it was filed, as to the designation of which 7 case it was in. We had the wrong case name on it. So we would file, I think, a new one, which is 8 9 identical. And I think that's the one that's to be used here is 0040. 10

11 So I'd like you to go to your slide number 12 6 please, in your PowerPoint presentation 0038. And 13 you referred the Board to your squares, your blue 14 squares that you plotted, which you say are from 15 mister Chernick's evidence, ROEÉ table 4 and which, 16 I guess, I don't know what the average would be, 17 but it shows about a sixty percent (60 %) 18 allocation of steel mains cost to D-4 and D-5. So I 19 look at that, you know, we're perplexed at that 20 number and I want to refer you to Mr. Chernick's 21 table 4 which is found at page 22 of his evidence 22 C-ROEÉ-0040 and I'm wondering whether you can tell 23 us how you derived the numbers that you used in 24 your graph.

25 (11 h 25)

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1	A.	Let me try and I've done my best to try to
2		interpret Mr. Chernick's evidence and I realise
3		that he was following me on this and would have a
4		chance to respond and certainly hope I got the
5		numbers right, my track record in this case hasn't
6		been great.
7	Q.	[39] If you want to say so.
8	Α.	In terms of running the numbers it was a hasty
9		preparation of evidence. But let me try an example.
10		If we look at table 4 and we look at the steel
11		mains and let's look at a hundred and sixty-eight
12		point three (168.3).
13	Q.	[40] Okay. Right in the
14	A.	A hundred and sixty-eight point three (168.3)
15		millimetre mains and the access related costs that
16		Mr. Chernick shows is about three point three
17		million (3.3 million) out of three hundred and
18		thirty-eight million (338 million) so it's one
19		percent (1%), quite a small number.
20		So what that means is for the hundred and
21		sixty-eight point three (1.63) millimetre mains the
22		vast majority, ninety-nine percent (99%) of the
23		costs for that main are being allocated based on
24		demand. Okay?
25		Now, the demand allocator, as I understand

1 from Mr. Chernick's evidence starting at the bottom of page 25 and extending onto page 26 is that the 2 allocator that he would use for the demand 3 4 component of costs would be adjusted for the load 5 carrying capability of the minimum system and that 6 he agreed with the company that you would take out 7 all of the demand for customers who used thirty-six five hundred cubic metres (36,500 m3) per year from 8 9 the demand allocator and you would then take out a 10 percentage of some of the demand in some of the 11 other classes.

In applying those adjustments to the 12 13 company's CA, its design demand allocator, it 14 looked to me like that took out about nineteen 15 percent (19%) of the cost so that you've now reduced, you've taken a chunk out of the demand 16 17 allocator because those costs are not, you know, 18 none of those demand costs are being assigned to 19 the small customers. So, for example, if we look at 20 our hundred and sixty-eight point three (168.3) 21 millimetre main, there's only one percent (1%) of 22 the costs that are access related so those are the 23 only costs that are being assigned to the small 24 customers.

25

So what that means is the D-4, D-5 share of

25

1 what's left in the CA allocator, after taking these 2 costs out, is now twenty-five percent (25%) higher 3 than before the adjustment was made, than their 4 share of overall CA so that, because you've taken those demand costs out, the D-4, D-5 share is 5 6 bigger than its share of CA because it's the same amount as a percentage of a smaller overall number 7 and that markup is essentially what you see on that 8 9 graph in the hundred and sixty-eight point three (168.3) category, it says instead of it being 10 fifty-four percent (54%), it's now up there in the 11 sixty-seven percent (67%) range and it's exactly 12 13 that markup related to taking the demand out. 14 Q. [41] So you did the calculations all across or this 15 is... A. Yes, I did that for all of the steel mains. I 16 17 actually did it for plastic as well but did not 18 present it so... 19 Q. [42] So this is steel only? 20 (11 h 10) 21 A. This is steel only, yes. To be honest, in the 2.2 company's method and in the zero intercept method, 23 there's a significant difference between steel and 24 plastic. In Mr. Chernick's method, I think he treats steel and plastic mains the same, so that

1 the squares would look the same for the same-size
2 pipe in plastic.

Q. [43] I'm wondering, Mr... you've given us a general
method, but Mr. Chernick's Table No. 4 doesn't
include percentages, and there's several steps or
assumptions, it seems to me, you've laid out. I'm
wondering whether, as undertaking, you could
provide us with the calculations and the method you
had for deriving this.

10 A. I would be happy to give you my Excel file.

11 Q. [44] Okay. So that would be undertaking number 1012 then.

13 LE PRÉSIDENT:

14 Veuillez le formuler de façon...

15 Me FRANKLIN S. GERTLER:

16 Oh, okay, sorry. The witness did such a 17 good job. The undertaking then is to provide the 18 calculations for the derivation of Mr. Knecht's table that appears at page 6, or slide 6, of his 19 20 PowerPoint presentation this morning, which is C-21 ACIG-0038. And I think, what I understand from the undertaking, it's going to be the whole of the 2.2 23 Excel file for the derivation of the table. 24 A. Yes, the file will also have the backup calculations for the prior page, so... that one. 25

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1	Q.	[45] I suppose you mean derivation from Table 4 of
2		Mr. Chernick's report.
3	A.	Yes. Yes, it will have the derivation of all of the
4		points on this exhibit.
5	Q.	[46] Not just Mr. Chernick's
6	A.	Not just Mr. Chernick's.
7	Q.	[47] it's the whole that's what I
8		understood.
9	A.	It will have the exhibit as well.
10	Q.	[48] Perfect. Okay, thank you. That will be very
11		helpful.
12		I just have one (1) other line of
13		questioning, very briefly.
14		LE PRÉSIDENT:
15	Q.	[49] Mr. Knecht, I understand that you would
16		provide the Excel file.
17	Α.	Yes.
18	Q.	[50] When?
19	A.	I think as soon as we conclude.
20	Q.	[51] Okay.
21	Α.	I have it, it's just a matter of electronically
22		copying it.
23	Q.	[52] Okay.
24	A.	So it's it will be today.
25	Q.	[53] Okay.

R-3867-2013 ROBERT D. KNECHT - AGIC 16 avril 2015 Contre-interrogatoire - 80 - Me Franklin S. Gertler A. It will be when we're done. 1 2 Q. [54] Thank you. A. What's the... well, what is the procedure for that? 3 4 Who should I give it to? 5 To provide calculations for the 6 U-10 (ACIG) 7 derivation of Mr. Knecht's table that appears at slide 6 of his Power Point 8 9 presentation (demandé par le ROEÉ) 10 11 Q. [55] You'll provide it, I think, to your attorney, 12 and then he'll, no doubt, provide it to the Board 13 and to us. I don't know whether there's any 14 explanation required with that, but, obviously, if you want to define any terms or anything, that 15 16 would be helpful. 17 Now, Mr. Knecht, just one other topic. 18 Regarding what you call regional analysis, if I 19 understand, and tell me if I'm wrong, but if I got

it right, what you said this morning, you seem to

members in a high-cost area, rocky, or whatever it

kilometre of main than a class which uses the same

size of mains; another class, but in a lower-cost

suggest that for a class that has most of its

may be, should be allocated more dollars per

20

21

22

23

24

25

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1 area. Is that a fair statement?

A. Yes. I guess the only distinction I would make is
we haven't decided what classes are, but... so the
customers who are in a more expensive place get
assigned more costs than customers in a less
expensive place.

Q. [56] And would you agree with me that that could then result in two customers taking similar service in different areas being charged different rates just because of the mix of locations in their class?

A. By itself, no, because all we're doing is 12 13 allocating costs. We've simply said there's a, you 14 know, there's a medium-size industrial customer 15 that costs "X" in one place, and the same customer 16 with the same load pattern in a different place 17 costs "Y". That doesn't mean we necessarily charge 18 the first customer "X" and charge the second 19 customer "Y". What it means is we've allocated 20 costs to the first customer "X", and we've 21 allocated costs "Y". Rate design is the next stage. 22 And the more you try to presuppose what the rate 23 design is going to be, you know, the more you can 24 depart from strict application of costs. I think my 25 philosophy is assign the costs, and worry about the

- 1 rate stuff in the rate phase.
- 2 (11 h 35)
- 3 Q. [57] Okay. That's it. I don't think I have any

4 other questions. Merci beaucoup Monsieur le

5 Président. Ça a été court. Merci.

- 6 LE PRÉSIDENT :
- 7 Merci Maître Gertler.

8 Me FRANKLIN S. GERTLER :

- 9 Thank you Mr. Knecht.
- 10 LE PRÉSIDENT :
- 11 Donc, si je comprends bien, nous sommes rendus aux

12 questions de la Régie. Maître Cardinal?

13 INTERROGÉ PAR Me AMÉLIE CARDINAL :

- Q. [58] Bonjour Monsieur Knecht. Bonjour. Je vais vous
 référer tout d'abord à la pièce Gaz Métro-3
- 16 Document 1, à la page 18, qui est la réponse à la
- 17 question 6.5, et la cote Régie, c'est le B-0045.
- 18 A. I'm sorry. I brought a set of exhibits, but I don't
- 19 have an exhaustive set...
- 20 Q. [59] Oh.
- 21 A. ... of...
- 22 Q. [60] Okay.
- 23 Me GUY SARAULT :
- 24 You...
- 25 A. No.

R-3867-2013 ROBERT D. KNECHT - ACIG 16 avril 2015 Interrogatoire - 83 -Me Amélie Cardinal Me AMÉLIE CARDINAL : 1 2 Q. [61] Peut-être que votre procureur peut vous le fournir, ou... Oui. Je vais... Je pense que je vais 3 4 le lire. Et peut-être qu'avec la traduction... 5 Me GUY SARAULT : 6 À quelle page? 7 Me AMÉLIE CARDINAL : C'est à la page 18. Donc, je vais lire la partie. 8 9 A. No. I'm sorry. Hold on... Q. [62] Yes. That's okay. 10 A. ... just a minute, for I believe I have these 11 12 responses on my computer. But let me see. 13 0. [63] Oui. 14 A. Okay. I believe I have the response in English to, 15 this is Gaz Métro-3 Document 1, item 6.4. 16 0. [64] 6.5. 17 A. 6.5. Okay. Well, I'm close. Okay. I have the 18 reference. Q. [65] You don't have it? 19 20 A. I have the reference. Q. [66] Ah. Parfait. Donc, je vais lire ce qui nous 21 22 intéresse. Ce n'est pas énorme; c'est à peine deux 23 lignes. Donc, j'imagine, avec la traduction 24 simultanée, on va être capable de s'organiser un 25 peu. D'accord. Donc, je vais y aller lentement.

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1	Donc, à la réponse, Gaz Métro dit que, bon :
2	on note que Gaz Métro serait au
3	15e rang (sur 21) pour le nombre de
4	clients par kilomètre et au 1er rang
5	(sur 18) pour le volume consommé par
6	kilomètre de conduites.
7	Ensuite, on dit que :
8	Le rapport entre le volume consommé
9	sur nombre de kilomètres de conduites
10	serait le plus élevé de l'échantillon
11	et le nombre de clients par kilomètre
12	de conduites serait en queue de
13	peloton illustre cette réalité : les
14	clients consommeraient en moyenne
15	davantage.
16	Ensuite, je vais vous référer à la pièce Gaz Métro-
17	1 Document 1, à la page 11, qui est le rapport
18	d'expert de Gaz Métro. La cote Régie, c'est le
19	в-0005.
20	Me GUY SARAULT :
21	Page 11?
22	Me AMÉLIE CARDINAL :
23	Page 11. C'est ça. Dans le premier paragraphe, je
24	vais vous référer, là, vers la fin du premier
25	tiers, où on peut lire que :

1		Less than one percent of residential
2		customers served by Gaz Metro use more
3		than 10,950 m(3) and none use more
4		than 36,500 m(3).
5		Considérez-vous qu'il est raisonnable d'allouer la
6		composante axé sur le nombre de clients ou le
7		nombre de branchements étant donné que le réseau de
8		Gaz Métro est un réseau faiblement densifié, mais
9		que le volume consommé par kilomètre est le plus
10		élevé du groupe des comparables.
11	A.	I don't address that particular issue in my
12		evidence. I understand Gaz Métro's rationale for
13		wanting to use the number of attachments rather
14		than the number of customers, in that I
15		conceptually, without doing any kind of a detailed
16		analysis, I think a common sense interpretation
17		would be that the distance related component of
18		mains costs is more related moving from one service
19		line to the next than moving one customer to the
20		next, when you have a whole set of aggregate
21		customers.
22		The thing, I think, and this gets you into
23		one of the problems with the Minimum System Method,

is now, if you've got one service line serving ten (10) residential customers, the demand for that

service line is greater than the load-carrying
capability of the minimum system, might be greater
than the... ten (10) would not be enough, but if
you had some larger customers mixed in on that
service line, there might be a demand-related
component of costs there.

But I guess my answer is, conceptually -and not related to the fact that there's more or lower percentage of industrial customers on the system -- conceptually, I think for any gas distribution system, what Ghauts Métro proposes has common sense appeal.

13 (11 h 48)

14 Q. [67] En tenant compte du faible niveau de 15 densification en nombre de clients par kilomètre de 16 conduite... Je recommence, ça va être plus simple. 17 En tenant compte du faible niveau de densification en nombre de clients par kilomètre de conduite, en 18 19 fait, et aussi que le nombre de mètres cubes par 20 kilomètre de conduite est faible, est élevé, 21 désolée, considérez-vous approprié de déterminer 22 une composante accès? A. If it is not possible for data reasons to develop a 23 24 detailed assessment line by line and piece by piece

for allocation, then I think we are in a world

where you need to reflect cost causation in some form of generic fashion which reflects both the cost of making the pipes bigger to serve the overall load and to extend the system to interconnect all of the customers.

6 Conceptually and from a common sense 7 standpoint, regardless of the fact that there's a 8 relatively low customer density on the system, it 9 still means that there is a customer component. 10 Conceptually there is a customer component of costs 11 related to the extra length of mains that need to be installed to attach all the customers and 12 there's a demand related cost. So the answer to 13 14 your question is: if we're using a generic method, 15 yes, I believe there should be an access component. 16 Q. [68] Au moment d'analyser les propositions de Gaz 17 Métro par rapport à la proposition de changement d'approche, c'est-à-dire de régional versus global, 18 19 ainsi que le changement de méthode, soit intercepte 20 zéro versus réseau minimal, avez-vous tenu compte des particularités du réseau de Gaz Métro dans 21 22 votre analyse, c'est-à-dire la présence de réseaux régionaux, le développement historique du réseau, 23 24 l'extension du réseau effectuée en fonction de 25 projets d'investissement industriel?

1 A. I did not do a detailed evaluation of the whole 2 history of the development of the system. In terms 3 of cost allocation, I have significant reservations about allocating costs based on the history of how 4 5 the system was developed because then you start 6 getting yourself into a world where "Oh, this customer came on first, he's using that old steel 7 8 main. We shouldn't charge him very much at all, he 9 should be getting lower rates and the new customers 10 who've come on later and are using, you know, the 11 more expensive smaller, perhaps smaller mains as 12 the system gets filled out, we should charge them 13 more."

14 From a cost allocation standpoint, we can only allocate costs to the customers who are using 15 16 the system now unless you are going to adopt some 17 sort of extraordinary method by which costs are 18 deferred to apply them to future customers. In 19 general, a cost allocation study has to allocate 20 the revenue requirement and it has to allocate the 21 revenue requirement to the customers who are on the 22 system at the time that you're running the cost 23 allocation study. So the key aspect to allocating 24 the costs is, you know, not who came on first but 25 who's using the system now because that's all you

1 can allocate the costs to.

Q. [69] Considérez-vous raisonnable d'établir le seuil 2 3 du réseau minimal à trente-six mille cinq cents 4 mètres cubes (36 500 m3) de consommation annuelle 5 par client étant donné la faible densification, la 6 structure du réseau puis le fait qu'il y a 7 seulement un pour cent (1 %) des clients 8 résidentiels qui consomme plus que dix mille neuf 9 cent cinquante mètres cubes (10 950 m3) par année? 10 A. Let me try to answer. I'm not sure I understood the 11 question. The thirty-six five hundred cubic metres (36,500 m3) that Dr. Overcast uses is what he deems 12 13 to be the load carrying capability of the minimum 14 system. As I explained in my opening statement, 15 while think that's true for the local aspects of the distribution system, I don't think that the 16 17 theoretical minimum system that's used in the 18 minimum system method could serve all of the 19 customers up to thirty-six five hundred cubic meters (36,500 cu m). I mean, just looking at the 20 21 reference you gave me in Dr. Overcast's report, you 22 know, he says that the minimum system for one kilometre (1 km) of two-inch (2") plastic pipe can 23 24 serve sixty-five thousand four hundred and eighty-25 one cubic meters (65,481 cu m). Well, that's only

two (2) of the biggest customers within thirty-six
 five hundred (36,500).

3 (11 h 53)

4 So, you know, it's a minimum system method 5 and he's trying to adjust it for the load carrying 6 capability of the minimum system that can't be done 7 perfectly, it can only kind of be done as an 8 average... an averaging exercise. And he's picked a 9 number that I think is at least roughly consistent 10 with the average density on the system. Do I think 11 this is a perfect number? No, there are no perfect answers for this particular problem. Is it in the 12 13 range of, you know, how this kind of a method would 14 be applied? Yes.

Q. [70] Je vais vous référer maintenant à votre preuve
à la page 22. Aux lignes 25 et 26, vous recommandez
de retenir le test du stand-alone. Pourriez-vous...
est-ce que vous êtes à la bonne... au bon endroit?

19 A. 22?

20 Q. [71] 25 et 26 de la page 22. Non.

- 21 A. I'm sorry, on page 22 I have meters cost
- 22 allocation.

23 LE PRÉESIDENT :

24 Q. [72] Yes, it's not the right page.

25 A. Okay, sorry.

- 1 Q. [73] We're searching for it.
- 2 A. I think page 2.
- 3 Me AMÉLIE CARDINAL :
- 4 Q. [74] Yes, right, it's page 2.
- 5 A. Okay, here we go.

Q. [75] We just found it, okay. Donc, vous recommandez
1'utilisation du stand-alone. Pouvez-vous commenter
sur votre proposition de retenir ce test dans un
contexte où les coûts marginaux sont supérieurs aux
coûts moyens?

A. The stand-alone cost test and the incremental cost 11 12 test are two different tests, so your taking into 13 account doesn't help me any. The stand-alone cost 14 test is that you shouldn't assign costs to any 15 particular customer that exceed what it would cost 16 that customer to interconnect to... interconnect outside of the system on his own. We see this a lot 17 18 in the United States, where you have bypass rates, 19 where customers are legally able to bypass the 20 distribution system. So they may be a customer in a 21 gas utility service area, but they don't have to 22 take service from the distribution utility, and 23 could go directly to the interstate pipeline and 24 interconnect directly.

25

And in that kind of a case, you can see the

practical implications of a stand-alone cost test, because if you set the rates for that customer above the stand-alone cost, that customer will leave the system and you will lose the revenue associated with that customer.

6 (12 h 00)

So, conceptually, the idea of the stand-7 alone cost test is you are creating an economic 8 9 cross-subsidy if you are charging rates for a particular customer that exceed the stand alone 10 cost of service. Therefore, from a cost allocation 11 standpoint, I think you should apply that principle 12 13 as well, to apply the rates. The costs allocated to 14 that customer should not exceed the costs 15 associated with that customer interconnecting on its own. I think this leads more toward the basic 16 17 philosophy I have that where possible, you directly 18 assign the costs needed to serve a particular 19 customer, rather than use an arbitrary allocation 20 method. When you use an arbitrary allocation 21 method, it is more likely that you will result in 22 costs being allocated particularly, again, particularly to larger industrial customers, where 23 24 each circumstance is different.

25 When you use a generic cost allocation

1		methodology, you are, it is more likely that your
2		result, there's greater potential for allocating
3		costs in excess of stand alone costs. So I think
4		the point here wherever possible, directly assign
5		the costs.
6	Q.	[76] Je vous invite à reprendre le rapport de
7		monsieur Overcast, à la page 12, cette fois-ci. La
8		cote Régie, c'est le B-0005. Et je répète la cote
9		Gaz Métro : c'est Gaz Métro-1 Document 1. Donc, on
10		voit dans le paragraphe qui s'intitule « Common
11		Critiques of the Minimum System Method », vers le
12		milieu du paragraphe
13		Me GUY SARAULT :
14		Premier?
15	Q.	[77] Oui. Du premier paragraphe. On voit :
16		Among those who oppose the method,
17		some argue that smaller customers get
18		no benefit from the economies of scale
19		under this method
20		Est-ce qu'à votre avis, dans une approche réseau de
21		taille minimale ou Intercepte Zéro, les économies
22		d'échelle sont captées uniquement dans la
23		composante capacité, et qu'en conséquence, les
24		petits consommateurs ne bénéficient pas des
25		économies d'échelle inhérentes à un réseau de

1 distribution de gaz?

A. I think you're asking whether I agree with doctor
Overcast conclusion in this paragraph. And I think
conceptually he and I take a little bit of a
different approach on thinking this through,
perhaps coming to the same answer, but through
different means.

8 First, you have to remember that there's 9 the minimum system method unadjusted, and the 10 minimum system method adjusted. And those two, as I 11 think I should, for large industrial customers, but 12 for all customer classes, can have pretty 13 significantly different results.

With respect, and I assume in this paragraph that doctor Overcast is referring to his adjusted method, where in the demand allocator for the small customers is adjusted down, in theory to reflect the load carrying capability of the minimum system.

If you believe that the minimum system as defined by doctor Overcast can serve every single small customer on the system, you know I don't believe that, but if you believe that at least the vast majority of the economies of scale are being assigned, effectively being assigned to the larger

1 customers.

2 (12 h 05)

3		However, to the extent that the minimal
4		system is not capable of serving all of the
5		customers, or all of the smaller customers in
6		total, then I think that the smaller customers are
7		implicitly sharing in the economies of scale within
8		this method because the minimum system can't serve
9		all of them. I hope that answers your question.
10	Q.	[78] Oui, merci. Thank you. Je vous réfère à la
11		pièce Gaz Métro-3, Document 11. La cote Régie c'est
12		le B-0097, vous ne l'avez pas?
13	A.	I'm sorry, I don't have that.
14		Me AMÉLIE CARDINAL :
15		Maître Sarault, peut-être que
16		Me GUY SARAULT :
17		Je l'ai sur mon ordinateur.
18		Me AMÉLIE CARDINAL :
19		Vous l'avez?
20		Me GUY SARAULT :
21		Mais je ne l'ai pas en copie papier.
22		Me AMÉLIE CARDINAL :
23		En copie papier?
24		Me GUY SARAULT :
25		J'en ai apporté mais pas toutes.

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- 1 Me AMÉLIE CARDINAL :
- 2 Oui, c'est ça. Pouvez-vous m'attendre juste un
- 3 instant. Je regarde si on a une copie qui ne serait
- 4 pas annotée. C'est la page 17.
- 5 Me GUY SARAULT :
- 6 Do you have it on your computer?
- 7 Me AMÉLIE CARDINAL :

8 Donc on en a trouvé une copie.

- 9 Me GUY SARAULT :
- 10 Ça va, je peux vous suivre avec mon ordinateur.
- 11 Me AMÉLIE CARDINAL :
- Q. [79] D'accord. Donc ce à quoi je réfère c'est une
 réponse à une demande de renseignements puis, en
- 14 fait, j'attire votre attention à la question 6.2.
- 15 Me GUY SARAULT :
- 16 C'est à quelle page?
- 17 Me AMÉLIE CARDINAL :
- 18 Q. [80] Page 17. Est-ce que vous voulez que je lise la question comme telle pour qu'elle vous soit
- 1) queberen comme cerre pour qu'erre voue
- 20 traduite?
- 21 A. Yes, please.
- 22 Q. [81] Oui? Pas de problème. On demandait :
- 23 Pour chacune des régions et tenant
 24 compte des niveaux de densification
 25 spécifiques à celles-ci, veuillez

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1 fournir le volume annuel par client qui serait alloué en fonction de la 2 3 composante accès. Veuillez tenir 4 compte des hypothèses suivantes : 5 D'une part, il y avait la mise en place de 6 conduites de deux pouces et, d'autre part, un niveau de densification de vingt (20) clients par 7 kilomètre de conduite se verrait allouer une 8 9 capacité de soixante-cinq mille quatre cent quatre-10 vingt-un mètres cubes (65 481 m3) par année. Dans 11 sa réponse, Gaz Métro indique « Le volume annuel calculé pour chacune des régions, en subdivisant 12 13 Montréal, en utilisant un coefficient d'utilisation 14 de vingt-cinq pour cent (25 %) ». Et la question 15 est la suivante : pouvez-vous commenter le réalisme des volumes annuels qui seraient alloués à chacun 16 17 des clients de chacune des régions? Je vais recommencer, je vais y aller encore 18 19 plus lentement, qu'on me dit. Donc, pouvez-vous 20 commenter le réalisme des volumes annuels qui seraient alloués à chacun des clients de chacune 21 22 des régions selon l'approche réseau de taille minimale tenant compte des niveaux de densification 23 24 différents de chacune des régions?

25 Par exemple, dans la région du Saguenay,

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chacun des clients, indépendamment de leur
 consommation se verrait allouer une capacité
 annuelle de cent soixante-trois mille sept cent
 trois (163 703) mètres cube par année. Considérez vous ce résultat comme étant raisonnable?
 (12 h 10)

7 A. I'm sorry. I did not review this interrogatory, at 8 least not recently, and I'm not exactly sure what 9 it's telling me. So I think the answer to your 10 question is no, I can't comment on it. I'm not... 11 I'm just not sure I understand it. I could undertake to look into it and try to develop an 12 13 understanding of it, with a little more context and 14 respond. But I think sitting here, I would be 15 speculating.

Q. [82] Okay. Okay. Thank you. Donc, ma dernière 16 17 question, c'est : pouvez-vous nous donner votre 18 avis sur le traitement d'épuration de la banque de 19 données comptable qui est effectuée par Gaz Métro? 20 A. One of the good things about being the economist is 21 someone else compiles the data for you, in these 22 kinds of proceedings. And we rely on the accountants and engineers. It really isn't my area 23 24 of expertise. I think that Gaz Métro made a very 25 good faith effort to clean the data. I understand

the problems that they're operating under. And, as
 much as I understand it, I think, you know, they've
 done a responsible job.

4 At the end of the day, that's what we've 5 got. It is the only data that we can rely on. I 6 think the Régie is correct to make sure, it 7 understands the process, and that it agrees that the process for A) taking the accounting data and 8 9 the engineering data, and translating it into a 10 database to be used, is reasonable, and B) the 11 process for excluding the outliers is reasonable. 12 It think both of those steps are important.

13 I have not reviewed the details of the 14 process at any level, but I think both of them are 15 important. And, you know, my perspective is that 16 they've, you know, they did a good... they made a 17 good faith effort to develop data to be used. I 18 would not, I think, disagree in any substantive way 19 with Dr. Overcast's comments on this topic, that he 20 made yesterday afternoon.

Q. [83] Okay. Thank you. That was my last question.
Merci.

23 LE PRÉSIDENT :

24 Merci Maître Cardinal. Alors on va prendre

25 évidemment la pause lunch. La Régie aura quelques

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questions pour vous, Monsieur Knecht, mais vous 1 devrez attendre après le lunch. Et de toute 2 3 évidence, Maître Gertler, nous entendrons votre 4 témoin après les questions de la Régie à monsieur 5 Knecht. Donc, vous serez prêt? Me FRANKLIN S. GERTLER : 6 7 Oui. Oui. On va être prêt, Monsieur le Président. Franklin Gertler, pour la ROEÉ. Alors juste un 8 9 petit peu d'impression à faire, mais je compte bien 10 être capable de le faire sur l'heure du midi, pour la version finale... 11 LE PRÉSIDENT : 12 О.К. 13 14 Me FRANKLIN S. GERTLER : 15 ... le PowerPoint. La seule chose que je 16 demanderais, là, je ne sais pas, si pour que 17 monsieur Chernick puisse faire de manière 18 intelligente son témoignage, ce serait très utile 19 d'avoir la copie ou le fichier Excel qui est 20 l'engagement numéro 10, je crois. Je ne sais pas si 21 cela serait possible. 22 LE PRÉSIDENT : Maître Sarault, j'ai compris de monsieur Knecht que 23 24 ça ne serait pas compliqué. Donc... 25 Me GUY SARAULT:

R-3867-2013 ROBERT D. KNECHT - ACIG 16 avril 2015 Interrogatoire - 101 -Me Amélie Cardinal 1 Well, I mean, can you send it to me by email, and I 2 could file it electronically with the Régie, on the 3 electronic filing system? 4 Mr. ROBERT D. KNECHT: I might physically bring the disk to you and hand 5 6 it to you, as opposed to emailing it. 7 Me GUY SARAULT: 8 Okay. 9 Mr. ROBERT D. KNECHT: 10 But I think we can do it. Yes. 11 Me GUY SARAULT: Is it that large? 12 Mr. ROBERT D. KNECHT: 13 14 No. No. No. It's just that will be faster than 15 retrying to access the Internet here. Sometimes, 16 it's the connection is spotty here. So it's... 17 (12 h 15) 18 LE PRÉSIDENT : 19 À tout le moins, Maître Gertler, je suis certain 20 que même si le dépôt dans SDÉ peut être plus compliqué, à tout le moins, vous pouvez en avoir 21 22 une copie directement de monsieur Knecht. On va le déposer SDÉA aussi, là, bien sûr. 23 24 Me GUY SARAULT : 25 On va le déposer au SDÉ.

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1 Me HUGO SIGOUIN-PLASSE :

Je voulais seulement m'assurer qu'on ait tous les
 copies, Monsieur le Président.

4 LE PRÉSIDENT :

5 Absolument.

6 Me GUY SARAULT :

Quand on vous donnait le disque à vous, est-ce que
vous pourriez... Madame la Greffière, si on vous
donnait le disque à vous, est-ce qu'il serait
possible... papier ou électronique ou les deux.

11 Me FRANKLIN S. GERTLER :

Je crois... Maître Gertler; je pense que c'est bon le papier mais pour être capable de travailler, je pense que l'expert, monsieur Chernick, va avoir besoin du fichier « live », comme on dirait, en bon

16 québécois.

17 Me GUY SARAULT:

18 Can we do this now? Is it a long process from your

19 perspective?

20 Mr. ROBERT D. Knecht:

21 Yes.

22 Me GUY SARAULT :

23 Ça peut-tu aller après le lunch?

24 LE PRÉSIDENT :

25 Regardez, on va prendre une pause jusqu'à une heure

R-3867-2013 ROBERT D. KNECHT - ACIG 16 avril 2015 Interrogatoire - 103 -Me Amélie Cardinal et demie (1 h 30); à une heure (1 h), le greffe est 1 2 accessible, donc il y a des gens qui peuvent vous 3 aider pour déposer les dossiers de la meilleure 4 façon, Madame la Greffière, c'est... Donc, on va 5 reprendre à une heure et demie (1 h 30) puis, d'ici 6 une heure et demie (1 h 30)... 7 Me GUY SARAULT : Alors, à une heure (1 h)... bien, là on va luncher. 8 9 LE PRÉSIDENT : À treize heures (13 h), adressez-vous au greffe 10 11 directement, maître Dubois ou les gens qui sont là, 12 au greffe... 13 Me GUY SARAULT : 14 Ce que je vais faire, je vais apporter mon ordinateur puis je vais le déposer à partir de mon 15 ordi dans le SDÉ. 16 LE PRÉSIDENT : 17 18 Oui, je crois que c'est la bonne façon. 19 Me FRANKLIN S. GERTLER : 20 And if Mr. Knecht wants to give it to us in a more 21 direct fashion, that would be wonderful. I'm not 22 sure, I followed exactly what the process is going to be here, but, O.K., thank you. 23 24 LE PRÉSIDENT : 25 C'est bon. Donc, à une heure trente (1 h 30).

- 1 Merci.
- 2 SUSPENSION DE L'AUDIENCE
- 3 REPRISE DE L'AUDIENCE
- 4
- 5 (13 h 30)
- 6 LE PRÉSIDENT :
- 7 Rebonjour à tous. Alors, Maître Sarault, je vois
- 8 que vous avez réussi à déposer les pièces, oui. Ça
- 9 a bien fonctionné.
- 10 INTERROGÉ PAR LA FORMATION :
- 11 LE PRÉSIDENT :
- 12 Q. [84] Alors, Monsieur Knecht, j'ai quelques

13 questions pour vous. Je vais tenter de reprendre la 14 question... la dernière question de maître Cardinal tantôt. Le niveau de densification du réseau de Gaz 15 16 Métro est à peu près de vingt et un (21) clients 17 par kilomètre. Les calculs qui ont été faits, et 18 qui vous ont été présentés ce matin, puis vous l'avez noté vous-même, avec un taux de 19 20 densification de vingt (20) clients par kilomètre, 21 le réseau de taille minimale proposé par Gaz Métro 22 laisse ou conduit à allouer une consommation 23 d'environ soixante-cinq mille mètres cubes (65 000 24 m3) par année à chaque client. Vous avez vu ça dans 25 la Gaz Métro-1, document 1. Vous l'avez noté vousR-3867-2013 16 avril 2015 - 105 - La Formation

1 même tantôt. Vous le savez, le réseau de Gaz Métro 2 est composé de différents réseaux régionaux ou, 3 enfin, on peut le décomposer en différents réseaux 4 régionaux. Certains de ces réseaux-là ont des taux de densification de huit (8) clients par kilomètre 5 6 de conduites. Ce qui fait que ces clients-là se voient allouer cent soixante-trois mille mètres 7 cubes (163 000 m3) par année. Vous avez vous-même, 8 9 tantôt, fait appel au « common senss ». Est-ce que vous considérez qu'allouer cent soixante-trois 10 11 mille mètres cubes (163 000 m3) par client 12 rencontre la règle du « common sense »?

13 (13 h 34)

14 A. As I said, I'm not exactly sure what those numbers 15 represented and I haven't really thought about it 16 from that perspective so, you know, let me 17 reiterate my offer to look back and go through the 18 calculations that are there and respond to that 19 through an undertaking, if that's what you want.

The issue with using a minimum system or with using a zero intercept, you know, you can apply those methods on a regional basis instead of applying them on a global basis and then you would presumably get results that are more consistent with the differences across regions. I don't know R-3867-2013 16 avril 2015 - 106 - COMPARING ROBERT D. KNECHT - ACIG Interrogatoire La Formation

1 that that would have a material impact on the 2 overall cost allocation but that's a quantitative 3 issue.

4 In terms of, I guess I don't really understand what that total volume number is that's 5 6 being assigned to each customer. There's a certain cost, there's a certain access related cost that is 7 8 being assigned to each customer, in the minimum 9 system method and at least implicitly, when this is 10 applied on a global basis which Dr. Overcast and 11 the company have proposed, each customer is essentially being assigned the same, or each 12 13 service line is being assigned the same cost so I'm 14 not sure why that would result in an unreasonable result in that you've applied it on a global basis, 15 16 you're essentially allocating each customer and 17 access related cost that's, you know, based on the 18 number of service lines and every customer is 19 essentially being assigned the same thing.

20 So the end result of the method is that, 21 from an across the board standpoint, is each 22 customer is being assigned the same thing and that 23 does not seem like an unreasonable result and so 24 that's why I think, in terms of really responding 25 to your question, I'd rather spend some time and R-3867-2013 16 avril 2015 - 107 - ROBERT D. KNECHT - ACIG Interrogatoire La Formation

look at that particular interrogatory response and give it some more careful thought because I'm not sure what it's saying because my understanding of the minimum system is that each customer is being assigned the same costs.

6 Q. [85] Non, ce n'est pas mon intention de vous 7 demander de refaire des calculs. C'était plus votre impression ou votre pensée de façon générale. Je ne 8 9 vous demanderai pas de prendre d'engagement et de 10 regarder les chiffres. Vous avez évoqué ce matin, 11 puis je veux juste comprendre ce que vous vouliez dire par ça, vous avez dit dans votre présentation 12 13 que vous n'êtes pas sûr qu'un réseau de taille 14 minimal de deux pouces permettrait de servir tous 15 les clients de Gaz Métro puis vous aviez comme un 16 doute là-dessus. Qu'est-ce que vous vouliez dire 17 par ça?

18 A. The idea of the minimum system is that you look at 19 your configuration of your distribution system in 20 place, all the pipes are essentially lying where 21 they are and then you compare that the minimum 22 system says "Okay, what would it cost instead of 23 having one of those pipes in place if, instead of 24 the actual pipes that are there, we would simply 25 replace them with two inch, with some size small

1 main?"

It could be two inch plastic, it could be 2 3 plastic and steel, it could be a smaller number but 4 the idea is you have now, you're looking at a 5 system which is just two inch pipe and you've 6 replaced the entire system so, in the company's 7 model, that's your ten inch steel supply mains, that's your, you know, eight inch, six inch plastic 8 9 mains. All of that is now replaced with a two inch, 10 in the company's method, a two inch plastic main. (13 h 40) 11

The complaint, when the minimum system, you know, was initially used or for many years so, and it's still used in fact. An unadjusted minimum system says I'm going to take all of the costs of that two inch main system, and say that access is related, and I'm going to allocate it based on the number of customers, or a number of service lines.

And the complaint about that approach is: well, wait a minute, that minimum system has some load carrying capability, meaning there's some gas that's being delivered on there, so you're now saying there are some costs in this access related piece of the overall cost, that are related to demand, because this minimum system has load
1 carrying capability.

True. And there is no denying that. The 2 3 difficulty is figuring out what the load carrying 4 capability of this new hypothetic minimum system 5 is. And then, when you figure out what the load 6 carrying capability of the minimum system is, then, 7 you go to the demand allocator and say: okay, I'm going to take the demand that can be served by the 8 9 minimum system. I'm going to take this out of your 10 costs. So if you're a small costor, I'm going to 11 say what percentage of your cost can I, you know, what percentage of your load can I serve with the 12 13 minimum system? So in the case of doctor Overcast's 14 proposal, he says all customers who are smaller than thirty-six thousand five hundred (36,500) 15 16 cubic metres a year. We can serve that entire load 17 with the minimum system.

18 And there's where my conceptual problem 19 with this method comes, which is you've now 20 replaced a lot of these fairly large relatively 21 high pressure mains with a two inch plastic main, 22 and you're implicitly saying: I can serve every small customer downstream of what is now an eight 23 24 inch steel main, I can serve every single customer 25 with a two inch plastic main. And that's what I

1 don't believe.

2 I don't believe you can, that you can 3 replace a lot of the relatively large higher pressure mains on your system with a two inch 4 5 plastic main, and say this is going to cover every 6 small customer downstream. Because, I mean, in 7 doctor Overcast's numbers, it's only, you know, maybe, maybe fifteen (15) residential customers you 8 9 can serve with a one kilometre (1 km) length of two 10 inch plastic main. Surely, there are pieces of the 11 distribution system, and probably most of the 12 supply system, which have many more customers, 13 small customers downstream, from any particular 14 length of pipe. And therefore, you have, for those 15 particular mains, you have understated the access 16 component of costs.

17 LE PRÉSIDENT :

Q. [86] Donc, si je vous comprends bien, lorsqu'un distributeur ou une Régie veut déterminer la meilleure façon d'établir la composante accès d'un réseau, elle a le choix entre deux modèles théoriques qui ne servent aucun, et qui ne peuvent réellement servir de client?

25 Q. [87] Yes?

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1 A. I don't want to be too jaded and negative about this. None of these methods are perfect. They are 2 3 approximations. But both the minimum, I mean the 4 Zero Intercept model is often criticized as being 5 theoretical, and there is no Zero Intercept, no one 6 would ever build a Zero Intercept system. Obviously not. I agree. But no one would ever build a minimum 7 system either. It's just not going to happen. No 8 9 one is going to build a system that's all two inch 10 plastic, that's all two inch plastic mains.

Both of them are theoretical models. Both 11 of them provide some kind of an approximation to 12 costs. Both of them reflect the common sense idea 13 14 that there's an access component, and a demand 15 component. And both of them are theoretically imperfect. But, you know, this is how it's been 16 17 since I started doing this work in the early 18 nineteen nineties (1990s). It probably was like 19 that for decades before that.

20 (13 h 46)

I think, you know, that, and I see it starting to happen, a movement towards more breaking up of the system into its pieces, and trying to assign, directly assign more and more of those things. I think, eventually, that's where R-3867-2013 16 avril 2015 - 112 - ROBERT D. KNECHT - ACIG Interrogatoire La Formation

1 this process will go. But, you know, there are 2 data constraints and it's complicated, and it does 3 not appear that we are there to do that in total 4 for Gaz Métro at this time. But the answer is yes. 5 Q. [88] Et ce qu'on a compris de Gaz Métro hier 6 concernant les bases de données c'est que si en 7 plus vous avez la chance d'avoir un système SAP, il y a de bonnes chances que vous ne puissiez pas 8 9 avoir d'information sur votre réseau de facon très fine. Parlant de base de données, vous avez dit 10 11 tantôt que vous êtes convaincu que Gaz Métro a fait un bon travail d'épuration de la base de données, 12 13 il l'a fait de bonne foi et nous en sommes 14 convaincus aussi. Mais il y a une question qui 15 avait été posée au docteur Overcast sur la relation, si la relation entre le coût et le 16 17 diamètre suivait une loi normale et il a répondu 18 que non. Et nous savons que Gaz Métro a fait une 19 épuration de sa base de données en ne gardant les 20 données, en ne gardant que les données qui satisfont la condition de la loi normale. Est-ce 21 22 que vous avez un commentaire à faire sur ça? 23 A. Having... sometimes, having looked at historical 24 accounting data for a variety of utilities, a lot 25 of times you will see observations that just are

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1 way out of the range of what's typical. And for a cost allocation exercise, I think it probably makes 2 3 sense to exclude extreme observations, particularly 4 ones that skew the overall data set. Whether the 5 correct criterion for excluding the outliers is one 6 standard deviation or two standard deviations, I don't actually remember which one Gas Métro picked, 7 or four standard deviations, or Six Sigma standard 8 deviations, this is, I think, a matter of 9 10 judgement.

It's also a testable... it's something you 11 can test. That is... I think Dr. Overcast concluded 12 13 that the clean data show a pattern of costs when 14 you look at costs by size of main, differentiated between plastic and steel, that generally looks 15 16 reasonable in terms of it being consistent with 17 what you would expect for other gas distribution 18 utilities.

I don't think this would be a difficult problem, and the company would be better to answer it, but if they're using Two Sigma, you could then just re-run the numbers and only exclude things that are off by Six Sigma. Then you're excluding fewer... you're excluding only more extreme data points, and then you look at it and you say, how R-3867-2013 16 avril 2015 - 114 - ROBERT D. KNECHT - ACIG Interrogatoire La Formation

1 much different is that? I mean, does that now 2 substantially modify the cost pattern, and does 3 that have a big impact on your allocated costs? I 4 mean, when in doubt, my preference is to keep data 5 rather than throw it out, but if you have 6 individual data points that are really extreme, you 7 don't want them to sway your results.

8 (13 h 52)

9 So I think that's my answer, is that I 10 think you should eliminate extreme observations, 11 and you could test different criteria for which 12 data to exclude and see how big the impact is to 13 know whether or not you should be worried about 14 this particular issue.

15 Q. [89] I'd like, sir, to continue on this line of 16 questions. So, if I understand the words you used 17 very carefully in your answer, you... and if I 18 understood correctly Dr. Overcast, you also agree 19 that it's not necessarily that the data will follow 20 a normal distribution. Do you believe it does 21 follow a normal distribution necessarily? Because 22 you said this morning...

A. No, I don't... I don't have any preconceived
notions about what the variance looks like in your
data when looking at cost per meter for a

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particular type of main or anything like that.
Again, you know, I used... I mean, it's, I think,
fairly common, when looking at whether an
observation is an outlier, to use some multiple of
standard deviations, whether... you know, whether
the distribution is normal or it's skewed in one
particular direction or another.

You know, depending on how intense you want 8 9 to get about this, you certainly can look at the 10 I mean, you can plot the distribution of data. 11 what the data looked like, and look at it and say, you know, here are the ones that are clearly 12 13 outliers. When in doubt, I look at data. So, 14 rather than necessarily using a statistical 15 approach, I'd start by looking at the data.

But, as I said, if you've got lots and lots of different observations in different categories and you've got a criterion for excluding data in each of them, you know, looking at each data set may be unduly complicated and time consuming.

21 So, generally, I think that some number of 22 standard deviations would not be an unreasonable 23 shorthand for some way to try to identify outliers. 24 Q. [90] Thank you.

25

DISCUSSION

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1 LE PRÉSIDENT:

2 Thank you very much, Mr. Knecht. Maître Sarault,

3 est-ce que vous aurez un ré-interrogatoire?

4 Me GUY SARAULT :

5 Non.

6 LE PRÉSIDENT :

7 Donc merci beaucoup. Thank you very much, Mr.

8 Knecht.

9 A. You are most welcome.

10 DISCUSSION

11 LE PRÉSIDENT :

12 Vous êtes libéré. Thank you very much.

13 Me GUY SARAULT :

14 Monsieur Knecht m'a dit qu'il avait hâte de

15 retourner à Boston pour retrouver la somme

16 considérable de travail qui l'attend, ce n'est pas

17 par manque de courtoisie mais il aimerait ça

18 quitter le plus tôt possible.

19 LE PRÉSIDENT :

20 Bien il n'y a pas de problème. Merci. Thank you

21 very much. Donc Maître Gertler vous pouvez

22 procéder.

23 (13 h 58)

24 Me FRANKLIN S. GERTLER :

25 Bonjour, c'est Franklin Gertler, pour la ROEÉ. On

DISCUSSION

1	me pose, dans les coulisses, des questions sur le
2	panel. Alors, je vais m'exprimer comme ça, au
3	micro. Le panel qui est installé consiste de
4	monsieur Paul Chernick et de monsieur Bertrand
5	Schepper, qui est analyste pour la ROEÉ.
6	Maintenant, ma compréhension c'est qu'il va y avoir
7	un panel ou un témoin à part ensuite pour UC.
8	C'est que monsieur Chernick, son rapport a
9	été utilisé et il y a eu des échanges pour la
10	préparation d'UC mais ce n'est pas une position
11	commune des deux intervenants, c'est ça ma
12	nécessairement. C'est ça ma compréhension. Alors,
13	nous, on administre la preuve d'experts mais, oui,
14	pour les deux.
15	LE PRÉSIDENT :
16	O.K. Et est-ce que je dois comprendre que monsieur
17	Schepper va témoigner lui aussi et a un mémoire à
18	présenter?
19	Me FRANKLIN S. GERTLER
20	Non, monsieur Schepper va témoigner pour la ROEÉ
21	mais il n'a pas il a juste une courte, très
22	courte présentation pour le client.
23	LE PRÉSIDENT :
24	On ne l'empêchera pas de témoigner mais,
25	normalement, on dépose le CV du témoin avant

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DISCUSSION

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1 Me FRANKLIN S. GERTLER

2 Bien, c'est-à-dire que c'est un témoin ordinaire, Monsieur le Président. Mais si vous voulez avoir le 3 4 CV, on pourrait prendre l'engagement de le faire, 5 mais on ne l'a jamais fait... en quinze (15) ans, 6 je ne l'ai jamais fait pour les témoins ordinaires 7 ici. Je ne sais pas... Mme LOUISE PELLETIER : 8 9 Bien, on l'a... Me FRANKLIN S. GERTLER 10 11 Je sais qu'Hydro-Québec puis Gaz Métro on l'habitude de le faire mais c'est... ça fait 12 13 partie, peut-être, des ambiguïtés quant à la 14 position de la Régie, à savoir qui est expert puis 15 qui est témoin ordinaire. Mais ma compréhension est 16 que l'analyste est un témoin ordinaire. LE PRÉSIDENT : 17 18 Oui, mais... Bon, enfin, on... 19 Mme LOUISE PELLETIER : 20 Tout ça a rapport à la crédibilité de votre témoin 21 aussi, hein. S'il vient nous parler de choses 22 économiques puis qu'il a un bac en littérature, vous me permettrez de douter de la crédibilité du 23 24 témoignage dans une allocation de coût. C'est 25 uniquement pour nous aider à mieux apprécier.

DISCUSSION

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- 1 Me FRANKLIN S. GERTLER
- 2 Vous savez...
- 3 Mme LOUISE PELLETIER :
- 4 C'est uniquement pour ça, Maître.
- 5 Me FRANKLIN S. GERTLER
- 6 ... qu'est-ce qui est arrivé à monsieur Dubuc quand
- 7 il a parlé contre la littérature mais...
- 8 LE PRÉSIDENT :
- 9 Bolduc. Bolduc.
- 10 Me FRANKLIN S. GERTLER
- 11 Bolduc, excusez-moi.
- 12 LE PRÉSIDENT :
- 13 Notre ex-ministre de l'éducation.
- 14 Me FRANKLIN S. GERTLER
- 15 Bolduc, alors. C'est ça. Bon. Alors, trêve de
- 16 plaisanterie. Mais je suis certain que monsieur
- 17 Shepper pourrait aussi donner une petite idée de
- 18 ses... de son bagage. Alors, le panel étant
- 19 assermenté, on expliquait... pas assermenté,
- 20 installé c'est-à-dire, vous pouvez peut-être passer
- 21 tout de suite à l'assermentation, Madame la
- 22 Greffière, s'il vous plaît.

23

- 24
- 25

R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 120 - Me Franklin S. Gertler L'AN DEUX MILLE QUINZE (2015), ce seizième (16ième) 1 2 jour du mois d'avril, ont comparu : 3 4 PREUVE ROEÉ 5 6 PAUL L. CHERNICK, president of Ressource Insight 7 Incorporated , ayant une place d'affaires au 5, 8 Water Street, Burlington, Massachusetts; 9 10 BERTRAND SCHEPPER, analyste en énergie, ayant une 11 place d'affaires au 711, rue Woodland, Verdun; 12 13 LESQUELS, après avoir fait une affirmation 14 solennelle, déposent et disent : 15 16 Me FRANKLIN S. GERTLER : 17 Merci. Maintenant, Monsieur le Président, j'avais 18 promis de produire l'original de l'affidavit de 19 monsieur Chernick, l'affidavit par rapport aux 20 documents, et ce que je fais tout de suite. Madame 21 la Greffière, ça a déjà été produit sous la cote... bien, la lettre C-ROEÉ-48 et l'affidavit comme tel 22 23 c'est C-ROEÉ-49, qui était un pdf. Est-ce que vous 24 voulez coter maintenant l'original ou non?

25

1 Mme LA GREFFIÈRE :

2	S'il est déjà coté, non, ce n'est pas nécessaire.
3	Me FRANKLIN S. GERTLER :
4	O.K. Très bien. Je vous donne simplement
5	l'original. Vous l'avez déjà, les membres ne
6	veulent pas d'autres copies, j'imagine, c'est le
7	même document. C'est l'original de C-ROEÉ-049.
8	Maintenant, j'attire l'attention, à ce moment-là,
9	du tribunal au fait qu'avec ça, les pièces
10	C-ROEÉ-007, qui est le curriculum vitae de monsieur
11	Chernick; 0040, qui est la preuve avec une
12	correction de date, la preuve écrite de monsieur
13	Chernick et, 0045, qui sont ses réponses à la
14	demande de renseignement numéro 1. Ces pièces-là
15	sont maintenant adoptées. Puis vous remarquerez
16	que, dans l'affidavit, il y a des mineures
17	corrections, de menues corrections qui sont
18	apportées et qui sont détaillées au paragraphe 4 de
19	l'affidavit. Maintenant, j'ai également j'ai
20	distribué déjà la présentation. Comme j'ai
21	mentionné, il n'y a pas de présentation comme telle
22	pour monsieur Schepper mais pour monsieur Chernick,
23	il y a la présentation qui s'appelle « Gaz Métro
24	Cost Service Allocation Process », en date
25	d'aujourd'hui. Présentation PowerPoint, et ça je

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crois que ça doit être coté, à ce moment-là, 1 C-ROEÉ-50, si je ne me trompe pas. Très bien. 2 3 INTERROGÉS PAR Me FRANKLIN S. GERTLER : 4 Q. [91] Monsieur Schepper, à ce moment-là, je vous 5 demanderais de commencer votre courte présentation 6 puis vous pourrez peut-être vous présenter 7 également, comme ça, ça va être... pour ceux qui ne vous connaissent pas déjà. Merci. 8

9 M. BERTRAND SCHEPPER :

R. Donc, bonjour au panel. Bon, je me nomme Bertrand 10 11 Schepper, je dois vous dire d'emblée que j'ai un 12 profond amour pour la littérature mais aussi que je 13 détiens un bac en administration de HÉC Montréal et 14 une maîtrise en science politique de l'UQAM. Donc, 15 j'agis comme analyste externe pour le ROEÉ et 16 maintenant ça fait à peu près cinq à six ans que je 17 fais ça présentement. Donc, j'ai quand même touché 18 un peu au dossier plus particulièrement chez Gaz 19 Métro.

20 Donc, le but, en fait, de ma présentation 21 est juste un peu d'expliquer la démarche du ROEÉ 22 qui, comme vous le savez, est un groupe qui 23 représente généralement des intérêts 24 environnementaux dans ce type de dossiers. Et, bon, 25 comme vous le savez, on a été... on avait demandé, R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 123 - Me Franklin S. Gertler

1 au départ, l'avis d'un expert pour bien comprendre 2 le dossier. Un peu comme tout le monde ici, je pense qu'en décembre dernier, lorsqu'on a vu la 3 4 preuve arriver, malgré mon amour profond de la 5 littérature et mes... je n'ai pas été capable de 6 m'assurer de bien comprendre tous les tenants et 7 aboutissants, on avait demandé l'aide de monsieur Chernick, comme expert-conseil, lors des rencontres 8 9 d'information.

10 Par la suite, on s'est posé plusieurs 11 questions, on était intéressés à avoir des questions à certaines questions tarifaires. Et dans 12 13 votre décision, je pense, D-2014... 2014-D-11, 14 paragraphe 22, vous nous aviez bien avertis que ce 15 n'était pas sur les questions tarifaires mais bien 16 sur le concept et, entre quillemets, la philosophie 17 derrière l'allocation des coûts qu'il fallait se 18 questionner. Pour nous, il est important de faire 19 ce débat-là et de bien le comprendre afin ensuite 20 d'avoir des questions tarifaires qui, vous vous en 21 doutez, ne seront peut-être pas les mêmes que pour 22 tout le monde dans la salle ici.

Donc, en fait, pour nous, l'objectif qu'on
a... et le mandat, un peu, qu'on a donné à monsieur
Chernick c'était de bien comprendre le « minimum

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system » et de vérifier si ça correspondait aux pratiques courantes de chez Gaz Métro. Avec ce mandat-là, UC s'est notamment intéressée à la preuve de notre expert, c'est pour ça qu'on s'est mis en semble. Et, comme tel, je ne parlerai pas pour UC mais pour ce qui est du ROEÉ, ça représente la preuve du ROEÉ aussi.

8 Donc, pour nous, monsieur Chernick a 9 répondu aux questions qu'on amenait. Et, bien, je 10 vais le laisser, finalement, faire sa présentation. 11 Je vous dirais qu'on a essayé, dans cet exercice-12 là, non pas d'être neutre, parce qu'on ne pense pas 13 vraiment que la neutralité existe, mais bien d'être 14 le plus objectif possible. Merci.

15 Q. [92] Merci, Monsieur Schepper.

16 (14 h 09)

Now Mr. Chernick, most of the evidence, good afternoon, most of the evidence - we'll do this in English so until the questions start coming in French, you should be able to just follow directly...

22 Mr. PAUL L. CHERNICK:

A. Although these headphones actually work very well.
Q. [93] Ah, okay. So if I mumble, you'll be able to
hear me. Okay, good.

1 A. I'll take them off for now.

2	Q.	[94] As you know, through the affidavit that you
3		swore, your CV, your evidence with some small
4		corrections and your answers to the interrogatories
5		of the Board have already been adopted as your
6		written evidence but, today, there is the new
7		element of your PowerPoint presentation which we've
8		just given an exhibit number, C-ROEÉ-0050, I just
9		want to ask you whether it was prepared by you and
10		whether you have any additions or corrections?
11	A.	I don't. As we go through, I'll be explaining some
12		things.
13	Q.	[95] Okay. So you adopt it as part of your evidence
14		in this hearing?
15	A.	I do.
16	Q.	[96] Okay. Now you're going to tell me whether you
17		need to do this or not, do the This is a copy of
18		your affidavit in case you don't have it handy.
19	A.	Thank you.
20	Q.	[97] As I mentioned just a couple of minutes ago to
21		the Board, the affidavit does include a paragraph
22		4, which is the affidavit which is C-ROEÉ-0049,
23		does call the attention of the Board to certain
24		corrections. Do you have other to your expert
25		evidence

1 A. Yes.

2	Q.	[98] direct evidence, are there other
3		corrections or do you want to explain what those
4		corrections are about?
5	Α.	Well, the one in the affidavit is actually in
6		response to some very careful reading of my
7		testimony by the Board which asked me about
8		inconsistencies between numbers I used in the text
9		and numbers in the table and in the text, I had
10		laid out an example in words to perhaps make the
11		table clearer. I then corrected some problems in
12		the table and forgot to correct the text and so
13		they were inconsistent. I explained that in my
14		response to the Board's question and I show the
15		changes in the affidavit.
16		That was just an example which was intended
17		to make the table easier to understand. It probably
18		didn't have that effect for people but it had no
19		effect on any of my other conclusions or
20		calculations.
21	Q.	[99] Okay. And are there any other corrections or
22		additions?
23	Α.	There are a couple of very small ones.
24	Q.	[100] Okay.
25	Α.	First of all, on page 14, which is page 16 if

PANEL - ROEÉ R-3867-2013 16 avril 2015 Interrogatoire - 127 - Me Franklin S. Gertler you're looking, of the PDF, if you're looking at it 1 2 electronically. 3 Q. [101] This is of your direct evidence? 4 A. Of my direct evidence. Q. [102] C-ROEÉ-0040, right? 5 6 A. Yes. 7 Q. [103] Okay. 8 A. In the caption for figure 3. Q. [104] Yes. 9 10 A. Excuse me, starting first at the top of the page, 11 the caption for figure 2, that is actually showing 12 « Gaz Métro Step 1 » so it says « Step 2 » there, 13 it should say « Step 1 ». 14 Q. [105] Right. 15 A. And then figure 3 down below, it says « Step 1 » 16 and it should say « Step 2 ». 17 Q. [106] Okay. 18 A. My apologies for that. 19 Q. [107] We won't accuse you of linear thinking 20 anyway. 21 A. I moved these figures around a number of times in 22 putting the testimony together and they didn't 23 always go with the right captions, the right way. 24 The other point down on page 27, line 21, is 25 perhaps even more miner. In there, I refer to Gaz

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Métro's application for authorisation to extend service mains and while there's nothing wrong with the word « service » there, it is a little vague and, really, a better word there would be the « supply mains ». And those are my only corrections.

7 Q. [108] Okay. Now, before you get right into your 8 presentation, Mr. Chernick, I just have a couple of 9 questions to ask you. As you know, I believe on 10 Monday, the Board accepted our application to have 11 you recognised as an expert in this proceeding with the following qualification: expert in public 12 utility regulation and planning, including cost 13 14 allocation and rate strategy structure and design. 15 Right?

16 A. Yes.

17 (14 h 14)

Q. [109] And now, your CV which runs to some forty-six 18 19 (46) pages was filed in this proceeding as appended 20 to the application intervenor as exhibit C-ROEÉ-21 0007 and, of course, you're close to three hundred (300) expert testimonies over some thirty-five (35) 2.2 23 years. So the Board is satisfied with your 24 expertise, but I think it's nonetheless useful, if you could just us a little bit about your training, 25

and your practice, and in particular, your 1 experience in public utility cost allocation in 2 3 various jurisdictions? 4 Q. [110] Okay. I have a masters in technology and 5 policy from the Massachusetts Institute of 6 Technology. I started working in nineteen seventy-7 seven (1977) for the Massachusetts Train General, as a utility rate analyst, supporting the 8 9 interventions and testifying in cases involving mostly electric utility proceedings, before the 10 11 Massachusetts Department of Public Utilities. Since nineteen eighty (1980), I've been in the consulting 12 13 role, and I have worked for a few years for another 14 firm, and established my own firm in nineteen 15 eighty-six (1986). And I am still, I'm still doing 16 that same job, all these years later. 17 In nineteen eighty (1980), I believe, I 18 filed my first piece of testimony regarding cost 19 allocation, from which I wrote a paper that became

an award, received an award from the Institute for Public Utilities, on, this happened to deal with, regarding the allocation of generation cost for electric utilities. And since that time, since nineteen eighty (1980), I've testified in a large number of U.S. states, and three Canadian R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 130 - Me Franklin S. Gertler

provinces, on cost allocation issues; in Alberta, in Manitoba, and in Nova Scotia. And I've also worked in a number of other sometimes related issues, in Ontario. This is my first appearance before you in Québec.

Q. [111] Okay. Well, I think that helps, Mr. Chernick,
and so, I'll just let you go ahead then, and make
your presentation.

9 A. Thank you for not making me talk any more about all 10 the things I've done. Good afternoon panel. I'll 11 try and get through this presentation as expeditiously as I can, well, still trying to cover 12 13 the important points. This is an overview of the 14 presentation, so it's briefly going over both the 15 high points of my pre-filed evidence, trying to 16 stay out of the weeds of the data and so on, and 17 talk about the important concepts, and covering the 18 purpose of cost allocation, in particular avoiding 19 the overuse of allocation on what could be called 20 access measures.

21 Customer number is the measure of access 22 requirements that are, that is most widely used, 23 and people have referred to that extensively in 24 this proceeding, although for means allocations, 25 which is the major subject of this hearing, because R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 131 - Me Franklin S. Gertler

it's perhaps the single largest cost item, Gaz
 Métro actually proposes to use connection number,
 and I don't believe anyone's really been arguing
 with that, as a measure of the access related
 demand on the system.

6 And as I said, allocations means is a big issue, and in my evidence, I present a realistic 7 model based on Gaz Métro's actual planning issues 8 9 and drivers, for causes main extensions, causes the 10 company to extend mains, how they're used, the 11 importance of making sure that economies of scale 12 are shared among the classes in a fair way, in an 13 equitable way, and that everyone is paying fairly 14 for the cost of, the basic cost of covering the 15 service territory, whatever area within the 16 province Gaz Métro is going to serve, that those 17 costs are, the cost of serving the territory are 18 being allocated fairly. And I also touch briefly on 19 issues related to supply mains, and to other 20 expenses.

21 (14 h 20)

22 Okay. Starting with the purpose of cost 23 allocation, the purpose is to divide the embedded 24 costs of the company, the ones that you're going to 25 allow them to recover in revenue requirements in R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 132 - Me Franklin S. Gertler

1 future cases, equitably -- and you could use a lot of other words other than "equitably" -- among the 2 3 consumer groups. And usually we would just say 4 classes, but in the case of Gaz Métro, we have 5 classes and then we have size groups within the 6 classes, and sub-classes, and it's a little bit 7 more complicated. So let's just talk about groups 8 of customers.

9 And I think everybody agrees that it's 10 important that cost allocation be based on 11 causality, on what causes the cost. And usually that's linked to how the facilities are used now, 12 13 but sometimes, in the interest of fairness, it's 14 also necessary to look historically at why do we 15 have this cost. Because a particular piece of 16 equipment or a facility may be used very 17 differently today than what it was originally 18 intended for. It may be very under-utilized, it may 19 have been switched from being... performing one 20 function to performing another function, and 21 perhaps very inefficiently at that, so sometimes 22 you have to look beyond how is it used today, and say, "How did we wind up with this cost in the 23 24 first place? Did we invest in this? Did we commit 25 to this cost, to provide the services providing

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1 today or to provide something else? And if so, what
2 kinds of customers drove that need?"

3 And in general, this process focuses on 4 average costs. And by average costs, I mean, first 5 of all, embedded average costs, not the marginal 6 costs. There are some jurisdictions that look at 7 the marginal cost of putting in the next service drop, the next connection to customers, the next 8 9 meter, and so on, but most jurisdictions use an embedded cost allocation to allocate these embedded 10 11 costs.

And I think the only place where that's 12 13 been questioned in this case is that Mr. Knecht 14 prefers to use marginal cost for the steel pipes on the grounds that when they're replaced, they'll be 15 16 replaced with something else that's a marginal cost 17 concept being layered onto an embedded cost analysis. But otherwise, I think they're all pretty 18 19 much on the same board about... on the same... 20 working from the same idea about embedded costs.

Usually, as a matter of fairness, geographic cost variations are excluded from the allocation analysis, and I certainly think that charging more for classes that happen to be concentrated in high-cost areas, which I think R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 134 - Me Franklin S. Gertler

1 Mr. Knecht was arguing for, is generally a bad 2 idea. Although he did say you don't have to charge 3 them for it, but you should allocate the cost to 4 them and then decide that you're not going to 5 charge them. In general, I don't think that the 6 board wants to get into saying if a mile of four-7 inch pipe is more expensive in this part of the province than in that part of the province, then 8 9 the customer classes that are more in one area than 10 another are going to pay more because of the costs 11 of installation.

And that may be because of the next point; 12 13 vintage. The most recent installations tend to be 14 the most expensive, because they were built in the 15 latest year's dollars, and they weren't built in 16 nineteen fifty-six (1956) dollars, they were built 17 in two thousand and six (2006) dollars, and they 18 tend to be more expensive. But it can also be for 19 other factors, such as density of customers along 20 the line or the soil conditions, or a number of other factors that would make cost differ from one 21 22 region to another.

And finally, in terms of average cost, I think it's important to recall that what we're looking at is how do you allocate a group of costs R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 135 - Me Franklin S. Gertler

1 such as distribution mains? In general, it doesn't 2 matter whether you get the right allocation for a 3 particular size of main; the question is, have we properly captured the overall cost of the mains. 4 5 So, whether you've gotten the 160-millimetre costs 6 exactly right is less important than whether you've 7 got a reasonable answer for the group of mains as a whole. Now, you often need to go through the pieces 8 9 to get to the total, but again you're looking ... 10 you're really interested in the average.

11 (14 h 25)

Another very important point is that cost 12 13 allocation is not rate design. The drivers of cost 14 within a class may be very different from the broad 15 class-wide data that you use in allocation between 16 classes, that some costs that are allocated to a 17 particular group of customers... not every customer 18 necessarily imposes that kind of cost, and before 19 you get to rate design, you need to think about 20 whether the way that you put the cost into this 21 basket is the same way that you want to recover 22 them in rates.

And again, for allocation, only the average cost within the class matters. When you're talking about the cost of a residential meter, we really R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 136 - Me Franklin S. Gertler

1 don't care how many different kinds of meters there 2 are, if you knew exactly what the costs of all 3 those meters that are used for residential 4 customers were, you could come up with an average 5 cost or a total cost for serving the residential 6 customers. That does not mean that when you get to the rate design, that a small customer has the same 7 kind of meter and incurs the same cost as the 8 9 largest of the residential customers. Maybe they 10 do, maybe they don't. It's a question that needs to 11 be looked at separately. The cost allocation should 12 not be viewed as driving the rate design.

13 And one reason for the split between cost 14 allocation and rate design is that cost allocation 15 has very little effect on customer behaviour. 16 We're talking about just taking a group of dollars 17 and saying, this group of thousands of customers 18 collectively is going to pay this much to Gaz 19 Métro. That's not going to affect the customer 20 behaviour in terms of whether new customer decide 21 to connect, whether customers conserve or use more, 22 change their usages, it's really all about fairness 23 between the groups of customers.

Now, sometimes the allocation can constrain
your rate design. There's too little cost in there

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to reflect... to give the price signals that you might want to give, or the rates are so high that you have to overcharge, the allocation is so high that you have to overcharge in some part of the rate structure compared to what you would prefer to do. But that's a relatively limited effect.

A major effect of... for the most part, 7 cost allocation just does not affect how customers 8 9 behave and it doesn't have to determine the rate 10 design, because rate design can affect usage, and 11 for rate design, therefore, marginal costs and policy, policies about conversation, protecting 12 13 low-income customers, for example, those are 14 important issues for rate design, not necessarily 15 for cost allocation.

16 Okay. One problem that I highlight in my 17 testimony is that the minimum system approaches, 18 both the zero intercept and the minimum-size 19 approach used by the company, are one example of 20 utilities using the customer count, the access 21 measures as a dumping ground for costs. And I 22 reproduce here a quote from Bonbright, whom I believe both Dr. Overcast and Mr. Knecht cite as an 23 24 authority, criticizing that practise of saying, 25 "Well, we don't know exactly what causes this cost,

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so we'll just allocated it on the basis of customer
number."

3 The minimum-system approach is a very old 4 one going back... well, to long before I started, 5 probably back into the fifties ('50s) or earlier. 6 And neither the zero intercept nor the minimum-size 7 approach, as it's usually applied, has any real connection to how costs are incurred for Gaz Métro. 8 9 Customer number by itself drives very few costs. The number of customers determines the number of 10 11 meters you need, it has a strong effect on the 12 meter reading costs, the costs of sending out meter 13 readers or otherwise getting readings back to the 14 offices, of sending out bills, to some extent, on 15 the costs of customer service, answering customers' 16 questions about their bills, and so on. But even 17 there, from class to class, it may be important to 18 wait by the cost per customer because a very small 19 customer will have a different kind of a meter than 20 a very large customer, but still, more customers 21 means more of those things. But that's a fairly 22 slice of the utility's total cost and the number of connections, the other measure of access that has 23 24 come up in this case, really only drives the cost 25 of connections to the system - it doesn't affect

mains or much of anything else directly.
 (14 h 30)

3 So then what does drive the mains 4 extension? Well, in the minimum system theory, 5 that's based on the assumption that the utility is 6 willing to extend the mains at its cost for any customer, no matter how small. And I think Mr. 7 Knecht makes this point very well, expresses very 8 9 well that perspective when he says that the mains have to be extended to interconnect all customers. 10

11 Well, obviously, you're not a customer until vou're interconnected but Gaz Métro does not 12 13 interconnect everybody in the province, so saying 14 that the number of customers causes the length of 15 pipe is not necessarily correct. You could also say 16 the length of pipe, for whatever reason you put it 17 in, as a big effect on the number of customers who 18 can easily interconnect. But it's not as if the 19 potential customers are out there and Gaz Métro has 20 to go and connect them all.

It might be the way it works for some rural electric association some place who have a mandate to connect every farm and will run a line out, no matter how small the customer is, but it's clearly not the case for most gas utilities and it's very R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 140 - Me Franklin S. Gertler

1 clearly not the case for Gaz Métro.

Anyway, in the Minimum System Theory, there's this concept that the larger size customers only increase the size of the mains installed but never affect the length. The fact that the customer is larger never has any effect on the length of the main.

Well, in contract, in the real world of Gaz 8 9 Métro planning, it's those large demands that drive 10 the major extensions of mains. You don't build 11 mains out to pick up a few residential customers or one gas station a few kilometres out there. But if 12 13 there's a big customer, then you'll run it quite a 14 ways. And small customers may be added to those 15 backbone mains, the ones that cover many kilometres 16 and open up new territory.

And more load from those small customers 17 18 may require more capacity and a larger pipe but 19 they don't require longer backbone mains. If there 20 are enough of them along the way, they may justify running two inch lines, in the case of Gaz Métro -21 22 we're told that's enough to pick up the small customers - they may justify running those smaller 23 24 mains off to add them to the system and if you have 25 a very large number of small customers, then you

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may be able to justify an extension of the main
 just to pick them up.

If, the example that Dr. Overcast kept talking about is if you have large new housing developments being built, you might have enough load there to justify running a new backbone main out to connect that area. But that's a function of the demand from those customers, not the number of customers.

10 The number of customers, if they were very, 11 very small, if they only wanted to have a gas 12 fireplace each or a decorative gas lamp, they 13 wouldn't be producing enough revenue to justify Gaz 14 Métro putting in a lot of pipe to reach them. But 15 if they're very big heating customers, then the economics are different and then the extension may 16 17 make sense. So it's often demand levels and volume 18 that are driving the extensions.

And then, in my evidence, I provided some simple diagrams illustrating these points. In the Minimum System Theory, you plan the lines, the mains for small customers and so, on paper, you put in a two-inch line for everybody. You run two-inch lines every place that you're going to build the system. But then you say, "Oh, we have some bigger R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 142 - Me Franklin S. Gertler

1 customers", and so you take out your eraser, you
2 erase the two-inch line and you put in four and six
3 and eight-inch lines to reach those larger
4 customers, and that's what the bottom part shows.
5 (14 h 35)

6 And again, there may be some utilities for 7 whom this applies, especially on the electric side but it's not the way that life works for Gaz Métro 8 9 as far as I can tell. In fact, what seems to happen 10 on our next slide, is that Gaz Métro says as for 11 Thetford Mines, we're going to run a long supply 12 main out to pick up a small number of large 13 customers with the big line and then, at some point 14 in the future, we may pick up smaller residential 15 customers along the way. Either directly off the 16 big line or maybe will run some smaller mains out 17 to pick up a cluster here or there of customers 18 along the way. And that's the bottom part of the 19 slide 11 shows.

20 So, in reality, who needs which mains. Well 21 if Gaz Métro is right about the small customers 22 only using mains being... only the mains under 23 two... or mains of two inches or less would be 24 sufficient to serve all the small customers, large 25 customers are craving the need for all the large R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 143 - Me Franklin S. Gertler

mains and most of the capacities in those mains.
So, every meter of main over two inches is because
of the large customers and most of the capacity in
those mains, is being driven by large customers,
because the small customers just don't have that
much demand.

7 The small customers given what Gaz Métro have said about their system, would be responsible 8 9 for all the small mains, they need all of those 10 because they are allocated of the big mains and you 11 need to reach them somehow. And sometimes, you can do that just with the connection line and 12 13 sometimes, you need a main to run a few hundred 14 meters to pick up a few houses along the road or 15 whatever.

In the need of the small share of the 16 17 capacity in the large mains that are driven by the loads of the large customers, I'd like to emphasize 18 19 that the absolute statements that I make here about 20 every large main and all the small mains, that's 21 based on what Gaz Métro has told us repeatedly in 22 this proceeding. Mr. Knecht has raised some 23 questions about whether maybe the small customers 24 would need. It's based on what Gaz Métro has told 25 us repeatedly in this proceeding.

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1 (14 h 39)

2 Mr. Knecht has raised some question about 3 whether maybe the small customers would need an 4 occasional larger main in total, and the company 5 itself, in response to examination about a 6 hypothetical originally offered by the Board in 7 discovery, said that a two-inch line might be large enough to serve a customer much larger than the 8 9 thirty-six thousand cubic meter (36,000 cu m) level 10 that the company has defined as the cut-off for the 11 two-inch mains, that maybe there are some larger 12 customers who are actually served by two-inch 13 mains.

14 So these categories may be a little fuzzier 15 and it certainly would make sense to revisit this 16 issue from time to time to see if the company can 17 clarify it. But for our current purposes, it's 18 useful to think of it in absolute terms and just 19 say the two-inch only serves the small ones, and 20 they need a little bit of room on the big mains. 21 And the big mains are built for the big customers.

22 So my next topic is how do the various 23 approaches share the economies of scale of having 24 mains that are larger than two inches? Well, in 25 the minimum system theory, small customers get no
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economies of scale. You treat the small customers as if they were served exclusively off of two-inch lines, and they get no credit for just having part of the load in a much larger, more economic pipe.

5 So the access component winds up recovering 6 the fixed cost of trenching and installing two-inch pipe along every main of every size, and that winds 7 up being a huge portion of the main's cost. And 8 9 only the large customers get any of the economies 10 of scale through the capacity component. And the 11 small customers pay full stand-alone costs for a 12 system of mains as if they were the only customers, 13 and large customers pay less than they would have 14 without the small customers, because the small 15 customers get charged for digging the trench, 16 tearing up the road, repairing the road, and 17 putting in the most expensive part of the pipe, the 18 first two inches.

And I think that violates both the cost causality principle that I talked about before, and really the idea of average cost. Rather than thinking about the average cost of this pipe and how we divide that up, the minimum system approach is take more than average cost and put them on the small customers, and give the large customers... R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 146 - Me Franklin S. Gertler

1 not a free ride, but an inexpensive ride. 2 Okay, I repeat myself sometimes, so I get to skip some of the slides. So, even where a two-3 4 inch pipe is not installed, the minimum system 5 theory would charge small customers for the two-6 inch pipe. There may not even be a small customer downstream of that pipe, but it's charged to them 7 anyway, charged as if they were there. 8 9 Now, in the realistic planning model that I 10 put forth, where two-inch pipe is actually 11 installed, then the trenching and other costs are allocated on the connection count and go primarily 12 13 to small customers. Those are small lines, we think 14 that they serve primarily small customers, and so 15 the small customers primarily pay for them. And 16 that's really the same as Gaz Métro's approach for

17 those lines.

18 But where larger lines are installed, then 19 the trenching and the cost of the actual pipe, in 20 my approach, is allocated on demand and spread out 21 over everybody who uses the pipe. And the small 22 customers are just part of that, and they wind up 23 paying less than they would for a two-inch pipe, 24 since there's actually a big pipe, and their 25 requirement in that pipe is relatively inexpensive. R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 147 - Me Franklin S. Gertler

As Dr. Overcast has explained in great detail,
 there are lots of economies of scale in pipe
 diameter.

4 (14 h 44)

Slide 17 shows a quick summary of the 5 6 differences in the results. Gaz Métro puts about 7 seventy-one percent (71%) of the distribution 8 mains, or sixty-five percent (65%), if you include 9 distribution and supply mains in your analysis, 10 puts those very heavy percentages onto access. And 11 in my more realistic proposal, much smaller 12 percentages are on access.

Just a little aside that doesn't have to do 13 14 with the mechanics of cost allocation, but more the 15 process, it's my understanding that basically cost 16 allocation approaches have been frozen for Gaz 17 Métro for the last twenty (20) years or so, and I 18 would be surprised by that if I hadn't just done a 19 cost of service study for a case for Nova Scotia 20 Power, which was doing its first review of cost of 21 service in twenty (20) years. And it turned out 22 that some of the data that they used in the midnineties ('90s) for their last version had actually 23 24 come from studies done in the late seventies 25 ('70s), and nobody knew anymore where those data

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came from or what they meant. So it was a
 complicated process, and we have to expect that
 this will be a complicated process.

4 But most jurisdictions actually do some 5 review of the cost allocation in every rate 6 application. And some utilities file rate cases 7 every year, and every year the cost allocation is at issue. And the utility makes a proposal, it may 8 9 make multiple proposals and have a... do multiple 10 cases and provide a recommendation to the 11 commission, and other parties will have other 12 proposals and there will be arguments on the merits 13 of the methodologies and of the data and so on.

14 Now, sometimes a revenue requirements case 15 will get complicated, and the regulator will say, 16 "We can't deal with this, especially if we have a 17 statutory deadline." And they'll say, "We're going 18 to deal with this in a part two to the case," or 19 "We'll deal with it in the next rate case, and for 20 this case, whatever rate increase is allowed will 21 be equal percentage on all parts of the rate 22 structure." Or they may say, "We'll have a separate docket to consider it." Like this one, 23 24 but imagine that you're doing this case three (3) 25 years after the last one, instead of twenty (20)

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years, when people remember what they did, perhaps,
 last time around.

And when regulators set a precedent and 3 4 they say, "We're going to use... we're going to 5 allocate this particular set of costs on demand, 6 including the interruptible load or excluding the 7 interruptible load," or whatever, the parties are generally free to argue with that. They may have 8 9 gotten a message that it's probably not worthwhile 10 because the regulator thinks they know what they 11 want, but even in those situations, the issues are at least nominally up for review. 12

13 And cost and usage patterns, the nature of 14 the demand on the system, the government programs 15 and their effect on the costs of expanding service 16 for one class or another may change over time. 17 Hopefully, the data availability and the company's 18 analyses of their information will get better over 19 time as people ask questions and probe, and the 20 utility says, "We can't answer that in two weeks or 21 two months," but perhaps they can answer it in two 22 years. And in fact, in Nova Scotia, we're going 23 through this process now, where the utility didn't 24 have information about what kinds of lines were 25 connected to what kinds of poles, and they selected R-3867-2013 16 avril 2015

1 a sample and they've sent their linemen out, and 2 they're actually surveying what they have, so we'll 3 have some real data to do cost allocation on, 4 rather than speculation.

5 (14 h 50)

6 And in this process, it's not as if each idea comes up once and either it's accepted or it's 7 rejected for all time or for decades, sometimes... 8 9 and I've had this experience myself; in Utah, I think it took three or four cases in which we made 10 11 the point that the allocation of some costs should be based on... actually, it was the connection 12 13 costs should be based not on the number of 14 customers, but on the actual number of connections 15 and that Mobile Family Dwellings, for example, 16 should not be paying for service for every 17 customer. And it was sort of ignored by the 18 regulator the first time, and the second time, it 19 got a response: well, that's sort of interesting. 20 And by the third time, staff started asking the 21 utility the questions about it. And I think now, 22 it's basically accepted, that that's the way it's 23 going to be done. I was glad to see Gaz Métro just 24 do that on their own, without having to have that 25 kind of repeated prodding.

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And it would be nice if all questions as arose could be answered definitively for all time, and first impression. But I think it's good that regulators are willing to let an idea sink in a little bit and think about it before they it a final thumbs up or thumbs down.

7 And in this situation, by the way, we have a lot of limits on Gaz Métro's data, questions 8 9 about the quality of some of the information, how 10 data was massaged, and it certainly would be useful 11 to revisit the questions over time, and to have a chance to improve the parties' understanding, and 12 13 hopefully Gaz Métro's own understanding of their 14 data, leading eventually to fair cost allocations, 15 and also perhaps more efficient rate design in the future. And hence, I really recommend that the cost 16 17 allocation process continue past this hearing.

Just a couple of quick issues regarding 18 19 mains. The first is for the supply mains, which are 20 higher pressure. Their length is not really 21 determined by customer number or by connection 22 number; they're driven by the need to deliver large quantities of gas to regions. And every once in a 23 24 while, there'll be, there are a few customers who 25 either need the higher pressure for their

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particular processes, or they just happen to be in a situation where it's less expensive to serve them off that line. But you're not, as far as I am aware, extending supply lines, primarily for the purpose of connecting additional customers. And so, really, they ought to be treated as demand related.

7 A second thought about the mains is that low pressure lines are, can be alternatives to high 8 9 pressure lines, that if every customer required supply at the supply main volted, pressure, at two 10 11 thousand nine hundred kiloPascals (2,900 kPa), it 12 would be a much more expensive system, I'm sure, 13 than the actual system, which allows the company to 14 install lower pressure mains to serve most of the 15 customers. So Mister Knecht's idea that you should 16 charge everybody for the supply, and then charge 17 another tranche of costs for perhaps seven hundred 18 kPa (700 kPa) service, and another one for four 19 hundred kPa (400 kPa) service, I think, misses the 20 point, and may get the cost causality backwards, 21 that often, lower pressure customers are saving you 22 money by not requiring that you extend the high 23 pressure line to them.

Other expenses are surprisingly important,
for Gaz Métro. It's a large percentage of their

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total costs, and a lot of that, of those costs, the company's proposing to allocate on the basis of customer count. And I think, again, we're seeing the tendency to use customer count as a dumping ground for costs that are maybe difficult to sort out among classes.

7 And I think many of the costs they treat 8 this way are clearly related to the loads and 9 revenues, to investment levels, and to other things 10 that are not really customer related, and there are 11 better allocators available, as I discuss in my 12 evidence, and I will spare us all the detailed 13 description of those.

But my recommendations in this proceeding are first of all to adopt the average cost classification of distribution mains, as I show in my table 1, and shown on the table above, and to allocate the supply mains on demand, although they could be lumped in with the distribution mains, and allocated as I show in my table 2.

21 (14 h 55)

Now when I say that I'm not suggesting that this is a best and final allocation, and there are questions about costs and about who really uses what kind of main, and I think that those questions R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 154 - Me Franklin S. Gertler

1 should remain opened for future investigation. But 2 given the record in the case today, I think this is 3 the best approach. And in section 4 of my 4 testimony, I make recommendations regarding the allocation of a number of overhead and 5 6 miscellaneous costs. I think that the Board should 7 instruct Gaz Métro to adopt those. And then, in terms of where you go from here, there are a couple 8 9 of specific items, that I think need additional 10 analysis; the benefits for the distribution system 11 of energy efficiency efforts and hence how much of 12 the costs could be recovered across the board, as 13 opposed to just the participating class, analysis 14 of the cost of billing and meter reading by the 15 type of meter and how it's read, and how often it's 16 read, and how complicated the billing is.

17 Gaz Métro certainly should be encouraged to resolve or at least reduce the uncertainty and the 18 19 confusions, perhaps, around their data. And the 20 Board, I would urge to insure that there are 21 opportunities for continuing to improve the 22 methodology. And that concludes my presentation. My 23 apologies on how long that took. 24 LE PRÉSIDENT:

25 Merci.

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1 Me FRANKLIN S. GERTLER:

2 Q. [112] Thank you Mr. Chernick. Franklin Gertler, for 3 la ROEÉ. Mr. Chernick, can I just have a couple 4 other questions or some clarifications and, you 5 know, you can tell me that I, the Board understood 6 perfectly, it's just me who doesn't understand, in 7 which case, we'll skip them. But let me know. I wondered. I'm looking back at page 17, which is 8 9 your equitable allocation of mains cost slide, with 10 the table. And I wonder whether you just spend a 11 couple of minutes more on that one, and to explain 12 what it shows. And then, maybe, if you're able to, 13 I don't really had a chance to look at all at the 14 Excel spreadsheet that was undertaking ten, but you 15 could explain how, I think, this is, how this 16 relates to the, I think it's page 6 of mister 17 Knecht's PowerPoint this morning, and the graph he 18 shows there.

19 A. Okay. The table on slide 17, if we just look at 20 distribution means, to keep things simple, Gaz 21 Métro proposes that about seventy-one percent 22 (71 %) be treated as access related. And that's 23 based on a fiction that you're building a two inch 24 main every place you have a main of any size, and 25 that's all access. And... R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 156 - Me Franklin S. Gertler

Q. [113] Customer number in other words? 1 A. Customer number. Yes. Excuse me. We have been using 2 multiple layers of terminology in English and in 3 4 French, and that does cause a little confusion, at 5 least for me. I'm sure everybody else is on top of 6 all of the terminology. Actually, it would be 7 connection number, just to, that Gaz Métro would use for allocating this seventy-one percent (71 %) 8 9 of the cost.

10 For my more realistic planning based 11 approach is if you assign to the, to access, and 12 hence, mostly to small customers, all the small 13 pipe that actually exist, two inches and smaller, 14 plus enough capacity in the large pipes to carry 15 all the demand that a two inch pipe would, priced 16 and for those, the portion of those larger pipes 17 that are treated as access related, price that at 18 the average cost of capacity in the pipe, then you 19 wind up allocating forty-two percent (42 %), based 20 on the number of connections, forty-two percent 21 (42 %) of the mains costs, down from seventy-one 22 percent (71 %) in the company's proposal. (15 h 01) 23

If you sort of go the other way from the company's approach, and the company basically says: R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 157 - Me Franklin S. Gertler

1 well, first, the access, we charge as access all 2 the length of the system, and then, only the 3 incremental cost above that as demand. If, for the 4 larger pipes, you say: first, we allocate the costs 5 on demand and only charge excess for the tiny 6 increment at the margin to make a... sometimes you 7 have to make a six inch pipe an eight inch pipe in order to carry enough gas for the smaller customers 8 9 or for the access component. Then you wind up with 10 just thirty-five percent (35%) being allocated to 11 access. So the average cost is sort of a compromise 12 between those two extremes of putting everything 13 you can onto the access component, the connection, 14 the customer number or, for the large pipes, 15 putting only the incremental cost onto the access. 16 Q. [114] Okay. And just to make sure that I know 17 because it's not labelled, am I right, this table 18 is a synthesis and derives from the material you 19 have in your evidence, I guess it's page 18 I think 20 and on which are the tables 1 through 4? 21 A. Yes, it's a synthesis of the values. Actually the 22 percentages are not reported in the tables because 23 the tables were already too big but they are 24 reported in the text alongside each table and 25 they're the access related cost calculated in the

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1 table divided by the total mains cost.

2 Q. [115] With the small corrections...

3 A. Yes.

Q. [116] ... that you mentioned at the beginning of
your testimony.

6 A. Yes. That was a correction to an example that was, 7 as I said, trying to simplify the job for the reader. Sometimes it works, sometimes it doesn't. 8 9 Q. [117] Now, can you relate what you've just 10 presented to, what Mr. Knecht presented at page, I 11 quess it's at slides 5 and 6 of his presentation, 12 C-ACIG-0038. I don't think you have that. Do you 13 have a copy of that presentation with you?

14 A. Yes, I do.

15 Q. [118] Okay.

16 A. But, as I understand, the critique that he draws from his figure, his critique of my methodology is 17 18 that you have the same percentage of, or very close 19 to the same percentage of the larger pipes being 20 allocated to the larger customers, specifically D4, 21 D5, regardless of the size of the pipe and his perspective was "Well, the smallest of the pipes in 22 23 that range probably aren't serving the largest 24 customers all that much and those percentages 25 should vary."

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1 And he's showing the effects just on those 2 for each size of pipes so you don't see this kind 3 of composite, say the forty-two percent (42%) or 4 the thirty-five percent (35%) number because he's 5 showing you the numbers, the numbers he was 6 concentrating on were for the larger pipe size where access, the access related cost is quite 7 small. And I think he has a point that if it were 8 9 really important for some reason to distinguish 10 between the portion of a four inch pipe that is 11 attributable to the D4, D5 customers as opposed to 12 a twelve inch pipe, then he's right, this is a 13 simplified approach in which pipe is dealt with, 14 basically, in two categories. There's the two 15 inches and under and everything larger and that's 16 how Gaz Métro treated it and I don't have any 17 information about how the other pipes are allocated 18 or used by different classes.

But there's a group of D1 customers who are larger than the minimum size, who are larger than the thirty-six thousand five hundred cubic metres (26,500 m3) a year and there's D3 and perhaps if Mr. Knecht were really concerned about getting the allocation between those customers and D4, D5 customers right, it would be appropriate to go in R-3867-2013 PANEL - ROEÉ 16 avril 2015 Interrogatoire - 160 - Me Franklin S. Gertler

1	and look at the extent to which those different
2	classes use different sizes of pipe. And I have no
3	objection to looking at that issue in the future
4	but at the level of detail of most cost service
5	studies, this is

6 Q. [119] Cost allocation studies?

7 A. Cost allocation, cost of service study, cost allocation study, these are, that's more detail 8 9 than people are usually concerned about that you 10 don't usually get into that level of detail, of 11 breaking down the system even into small pipe and large pipe, maybe you get to that level, but small 12 13 pipe, medium, medium-large, large, very large, is 14 not all that common.

15 (15 h 07)

25

I'm not saying it's a bad thing to do, but 16 17 I'm not sure that it would have a big effect on 18 what we're doing in this particular case, but it 19 might have an effect on the relative allocations 20 between the large D1, the D3, D4, and D5, and perhaps even within the D4/D5 subclasses. I must 21 22 say, I have not tried to understand Gaz Métro's complete system of rate classes and what the 23 24 distinctions are between all of them.

And it may be worth going into more detail,

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1 but I guess I would summarize by saying that his 2 critique of my analysis would be that it's not 3 perfect in that it doesn't give you breakdowns for 4 every class, but it really doesn't affect whether 5 the split between access and demand, and between 6 the smallest customers and... the bulk of the customers, but a small part of the demand, and 7 everybody above, thirty-six five hundred (36,500), 8 9 whether there's some problem with that.

10 So I think we can agree that the numbers 11 are more or less what he says they are, but that 12 they disagree about whether that has any relevance 13 for this particular proceeding.

Q. [120] And in that, just so I understand... I don't want to belabour, but in that table at slide number 6, he shows what he says are your mains' costs for... well, for steel, although I don't think it was just for steel, going across at around... those are the squares, at around sixty-eight thousand (68,000) as a share.

21 A. Yes.

Q. [121] And I'm wondering, what you had been able tolook at it, is that number right or...

A. Well, there are a couple of adjustments that Ihaven't been able to follow through in detail, and

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1 I think the answer may be lower, closer to sixty 2 percent (60%), but I mean, he's right in the 3 general trend. And if you don't look too carefully 4 at the scale, and I would say I don't have any 5 particular concern with his characterization of the 6 pattern, but that it... again, it really doesn't matter for what we're doing right now. 7 Q. [122] Okay. One last thing. I think you mentioned 8 9 the question of how the evidence here, and what 10 you've learned about how the system of Gaz Métro 11 actually expands, what the behaviour, what the 12 planning and expansion system is, and you talked 13 about there may be cases... because I think Mr. 14 Overcast had talked a fair bit about, when we were saying, "Well, is the main built out... isn't it 15 16 true that the main gets built out for a major 17 industrial customer?" And he said, "Well, no, it could be built out for a small subdivision." And 18 19 I'm just wondering -- maybe Mr. Schepper also has 20 some things to say about this -- about how that 21 kind of... that view lines up with what you know 22 about how the system is expanded here for Gaz 23 Métro.

A. I don't know that I have a really comprehensiveview of why every main has been installed in the

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1 last thirty-five (35) years, but of the cases that 2 I've been able to get any information on, such as 3 Thetford Mines, it seems pretty clear that the 4 driving factor is the large customers, justifying 5 expansion of the system over long areas to reach 6 new load centres, especially a centre that's made 7 up of a few very large customers. And I wouldn't be surprised if there are some mains that are built 8 9 over shorter distances to pick up an existing load 10 that wants to switch or even a new development of 11 some sort, either industrial or possibly residential. 12

13 Q. [123] If they're heating with gas.

A. If they're going to heat with gas and they're going
to be a large-enough load, or if they're very
inexpensive to connect to.

17 (15 h 12)

18 And on a different system, perhaps it would 19 be more common where one subdivision has been built 20 right next to the next, and extending the line to 21 connect to the equipment put in by the developer 22 for one subdivision and then go up to the next one. That's a relatively small cost, and you have a high 23 24 assurance that it's going to be developed, because 25 every bit of farm land within site is being torn up

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1	and turned into housing. There may be gas companies
2	that have a different kind of approach, and some
3	portion of their expansion is driven by that kind
4	of new construction of gas-fired, gas-heated homes.
5	I don't think that's a major component for Gaz
6	Métro.
7	Me FRANKLIN S. GERTLER:
8	Okay. All right, that ça fait la tour, Monsieur
9	le Président, pour Monsieur Chernick. Alors, il
10	serait disponible pour contre-interrogatoire.
11	Merci.
12	LE PRÉSIDENT:
13	Merci Me Gertler. Thank you Mr. Chernick.
14	Me FRANKLIN S. GERTLER:
15	Mr. Schepper as well.
16	LE PRÉSIDENT:
17	Mr. Schepper. Il est déjà trois heures quinze
18	(3h15) presque, Me Sigouin-Plasse, j'imagine que
19	vous allez mettre à profit cette soirée sans hockey
20	pour préparer vos questions.
21	Me HUGO SIGOUIN-PLASSE:
22	Je suivrai votre bon conseil, Monsieur le
23	Président. Donc, oui, effectivement, si on pouvait
24	contre-interroger demain ce serait apprécié.

25

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1	LE PRÉSIDENT:
2	Oui, bien, de toute façon il se fait tard, donc on
3	va lever l'assemblée pour aujourd'hui puis de
4	retour demain à neuf heures (9 h 00). Merci
5	beaucoup.
6	
7	AJOURNEMENT DE L'AUDIENCE
8	
9	

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