

Standards Authorization Request Form

When completed, please email this form to:

sarcomm@nerc.com

Régie de l'énergie

R-3147-2015 PHASE 2
DEPOSEE EN AUDIENCE

Date: 4 NOV. 2016

C-RTA-0059

NERC welcomes suggestions to improve the reliability of the bulk power system through improved reliability standards. Please use this form to submit your request to propose a new or a revision to a NERC's Reliability Standard.

Request to propose a new or a revision to a Reliability Standard

Title of Proposed Standard:	Application of certain GO/GOP Reliability Standards and Requirements to Dispersed Generation
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Date Submitted:	10/1/2013
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SAR Requester Information

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Organization:	Exelon, MidAmerican, NextEra Energy, Utility Services Inc.
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SAR Type (Check as many as applicable)

<input type="checkbox"/> New Standard	<input type="checkbox"/> Withdrawal of existing Standard
<input checked="" type="checkbox"/> Revision to existing Standard	<input type="checkbox"/> Urgent Action

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Industry Need (What is the industry problem this request is trying to solve?):

The industry is requesting that the application section of certain GO/GOP Reliability Standards or the requirements of certain GO/GOP Reliability Standards be revised in order to ensure that the Reliability Standards are not imposing requirements on dispersed generation that are unnecessary and/or counterproductive to the reliable operation of the Bulk Electric System (BES). For purposes of this SAR, dispersed generation are those resources that aggregate to a total capacity greater than 75 MVA (gross

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nameplate rating), and that are connected through a system designed primarily for delivering such capacity to a common point of connection at a voltage of 100 kV or above.

This request is related to the proposed new definition of the Bulk Electric System (BES) from Project 2010-17, that results in the identification of elements of new dispersed generation facilities that if included under certain Reliability Standards may result in a detriment to reliability or be technically unsound and not useful to the support of the reliable operation of the BES .

Purpose or Goal (How does this request propose to address the problem described above?):

The goal of the request is to revise the applicability of GO/GOP Reliability Standards or the Requirement(s) of GO/GOP Reliability Standards to recognize the unique technical and reliability aspects of dispersed generation, given the proposed new definition of the BES.

Identify the Objectives of the proposed standard's requirements (What specific reliability deliverables are required to achieve the goal?):

The objective of the revisions to the applicability section and/or Requirements of certain GO/GOP Reliability Standards is to ensure that these revisions are approved by the Board of Trustees and applicable regulatory agencies prior to the effective date for newly identified elements under the proposed BES definition (i.e., June 2016).

Brief Description (Provide a paragraph that describes the scope of this standard action.)

The scope of this SAR involves revisions to the applicability section of the following GO/GOP Reliability Standard applicability sections and/or Reliability Standard Requirements: (a) PRC-005-2 (-3); (b) FAC-008-3; (c) PRC-023-3/PRC-025-1; (d) PRC-004-2a (-3) ; and (e) VAR-002-2 so it is clear what, if any, requirements should apply to dispersed generation. Also, IRO,MOD, PRC or TOP Standards that require outage and protection and control coordination, planning, next day study or real time data or reporting of changes in real and reactive capability should be examined and revised, as needed, to ensure it is clear that these activities and reporting are conducted at the point of aggregation to 75 MVA, and not at an individual turbine, inverter or unit level for dispersed generation. This scope would also include development of a technical guidance paper for standard drafting teams developing new or revised Standards, so that they do not incorrectly apply requirements to dispersed generation unless such an application is technically sound and promotes the reliable operation of the BES.

To the extent, there are existing Reliability Standard Drafting Teams that have the expertise and can make the requested changes prior to the compliance date of newly identified assets under the BES definition (i.e., June 2016), those projects may be assigned the required changes as opposed to creating new projects.

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Detailed Description (Provide a description of the proposed project with sufficient details for the standard drafting team to execute the SAR. Also provide a justification for the development or revision of the standard, including an assessment of the reliability and market interface impacts of implementing or not implementing the standard action.)

The following description and technical justification (including an assessment of reliability impacts) is provided for the standard drafting teams to execute the SAR for each applicable Standard.

PRC-005-2

Testing and maintenance of protection and control equipment for dispersed generation should start at the point of aggregation to 75 MVA. Manufacturers of dispersed generation turbines and solar panels recommend against specific testing and maintenance regimes for protection and control equipment at the dispersed generation turbine and panel level. In fact it is counterproductive to implement protection and control at the individual turbine, solar panel, or unit level. Instead this is best done at an aggregated level. Therefore, PRC-005 should indicate that the standard applies at the point of aggregation to at 75 MVA or greater for dispersed generation. This change would clarify that the facility section 4.2.5.3 is the section that would apply to dispersed generating facilities and that the remaining sections would not apply.

FAC-008-3

For dispersed generation, it is unclear if in FAC-008-3 the term "main step up transformer" refers to the padmount transformer at the base of the windmill tower or to the main aggregating transformer that steps up voltage to transmission system voltage. From a technical standpoint, it should be the point of aggregation at 75 MVA or above that is subject to this standard for dispersed generation, such as wind. It is at the point of aggregation at 75 MVA or above that facilities ratings should start, since it is this injection point at which a planner or operator of the system is relying on the amount of megawatts the dispersed generation is providing with consideration of the most limiting element. To require facility ratings at for each dispersed turbine, panel or generating unit is not useful to a planner or operator of the system, and, therefore, FAC-008-3 should be revised to be clear that facility ratings start at the point of aggregation at 75 MVA or above for dispersed generation.

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Also consider that the BES definition specifically excludes collector system equipment at less than 75 MVA from being included in the BES. Thus, those portions of the collector systems that handle less than 75 MVA are not BES "Facilities," and, therefore, need not be evaluated per R1 or R2. Given this, there seems to be no technical value to conduct facility ratings for individual dispersed generation turbines, generating units and panels.

PRC-023-3/PRC-025-1

In keeping with the registration criteria for Generator Owners as well as the proposed BES Definition, the 75MVA point of aggregation should be the starting point for application of relay loadability requirements.

PRC-004-2

There is no technical basis to claim that misoperation analysis, corrective action plan implementation and reporting for dispersed generation at the turbine, generating unit or panel level is needed for the reliable operation of the BES. Similar to the statements above, the appropriate point to require misoperation analysis, corrective action plan implementation and reporting is at the point of aggregation at 75 MVA and above.

VAR-002-2

Voltage control for some types of dispersed generating facilities is accomplished by a controller that is able to adjust either generating unit controls or discrete reactive components to provide transmission system voltage adjustment. The VAR-002 standard should be modified to allow this type of control for dispersed generation facilities under the requirements of the standard.

General review of IROs, MODs, PRCs, TOPs

IRO, MOD, PRC or TOP Standards that require outage and protection and control coordination, planning, next day study or real time data or reporting of changes in real and reactive capability should be examined and revised, as needed, to ensure it is clear that these activities are conducted at the point of aggregation at 75 MVA, and not an individual turbine, generating unit or panel level for dispersed generation. Unless this clarity is provided applicability at a finer level of granularity related to dispersed generation may be seen as required and such granularity will result in activities that have no benefit to

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reliable operation of the BES. Furthermore applicability at a finer level of granularity will result in unneeded and ineffective collection, analysis, and reporting activities that may result in a detriment to reliability.

Reliability Functions

The Standard will Apply to the Following Functions (Check each one that applies.)

<input type="checkbox"/> Reliability Coordinator	Responsible for the real-time operating reliability of its Reliability Coordinator Area in coordination with its neighboring Reliability Coordinator's wide area view.
<input type="checkbox"/> Balancing Authority	Integrates resource plans ahead of time, and maintains load-interchange-resource balance within a Balancing Authority Area and supports Interconnection frequency in real time.
<input type="checkbox"/> Interchange Authority	Ensures communication of interchange transactions for reliability evaluation purposes and coordinates implementation of valid and balanced interchange schedules between Balancing Authority Areas.
<input type="checkbox"/> Planning Coordinator	Assesses the longer-term reliability of its Planning Coordinator Area.
<input type="checkbox"/> Resource Planner	Develops a >one year plan for the resource adequacy of its specific loads within a Planning Coordinator area.
<input type="checkbox"/> Transmission Planner	Develops a >one year plan for the reliability of the interconnected Bulk Electric System within its portion of the Planning Coordinator area.
<input type="checkbox"/> Transmission Service Provider	Administers the transmission tariff and provides transmission services under applicable transmission service agreements (e.g., the pro forma tariff).
<input type="checkbox"/> Transmission Owner	Owns and maintains transmission facilities.
<input type="checkbox"/> Transmission Operator	Ensures the real-time operating reliability of the transmission assets within a Transmission Operator Area.

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Reliability Functions		
<input type="checkbox"/>	Distribution Provider	Delivers electrical energy to the End-use customer.
<input checked="" type="checkbox"/>	Generator Owner	Owns and maintains generation facilities.
<input checked="" type="checkbox"/>	Generator Operator	Operates generation unit(s) to provide real and reactive power.
<input type="checkbox"/>	Purchasing-Selling Entity	Purchases or sells energy, capacity, and necessary reliability-related services as required.
<input type="checkbox"/>	Market Operator	Interface point for reliability functions with commercial functions.
<input type="checkbox"/>	Load-Serving Entity	Secures energy and transmission service (and reliability-related services) to serve the End-use Customer.

Reliability and Market Interface Principles		
Applicable Reliability Principles (Check all that apply).		
<input checked="" type="checkbox"/>	1. Interconnected bulk power systems shall be planned and operated in a coordinated manner to perform reliably under normal and abnormal conditions as defined in the NERC Standards.	
<input type="checkbox"/>	2. The frequency and voltage of interconnected bulk power systems shall be controlled within defined limits through the balancing of real and reactive power supply and demand.	
<input checked="" type="checkbox"/>	3. Information necessary for the planning and operation of interconnected bulk power systems shall be made available to those entities responsible for planning and operating the systems reliably.	
<input type="checkbox"/>	4. Plans for emergency operation and system restoration of interconnected bulk power systems shall be developed, coordinated, maintained and implemented.	
<input checked="" type="checkbox"/>	5. Facilities for communication, monitoring and control shall be provided, used and maintained for the reliability of interconnected bulk power systems.	
<input type="checkbox"/>	6. Personnel responsible for planning and operating interconnected bulk power systems shall be trained, qualified, and have the responsibility and authority to implement actions.	
<input type="checkbox"/>	7. The security of the interconnected bulk power systems shall be assessed, monitored and maintained on a wide area basis.	
<input type="checkbox"/>	8. Bulk power systems shall be protected from malicious physical or cyber attacks.	
Does the proposed Standard comply with all of the following Market Interface Principles?		Enter (yes/no)
1. A reliability standard shall not give any market participant an unfair competitive advantage.		Yes

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Reliability and Market Interface Principles	
2. A reliability standard shall neither mandate nor prohibit any specific market structure.	Yes
3. A reliability standard shall not preclude market solutions to achieving compliance with that standard.	Yes
4. A reliability standard shall not require the public disclosure of commercially sensitive information. All market participants shall have equal opportunity to access commercially non-sensitive information that is required for compliance with reliability standards.	Yes

Related Standards	
Standard No.	Explanation
PRC-005-2, FAC-008-3, PRC-023-3/PRC-025-1/PRC-004-2a, VAR-002-2b and various IRO, MOD, PRC and TOP Standards	See explanation under technical analysis.

Related SARs	
SAR ID	Explanation
	N/A

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Related SARs	

Regional Variances	
Region	Explanation
ERCOT	
FRCC	
MRO	
NPCC	
RFC	
SERC	
SPP	
WECC	