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Our File: 12-2752
Date: November 5, 2012

British Columbia Utilities Commission
6th Floor- 900 Howe Street
Vancouver, BC V6Z 2N3

Attention: Erica M. Hamilton
Commission Secretary

Dear Ms. Hamilton:

Re: British Columbia Utilities Commission
Commission Order G-20-12 Generic Cost of Capital Proceeding
AMPC/BC Utility Customers – Evidence of Laurence D. Booth

We are legal counsel to the Association of Major Power Customers of BC (AMPC) and the BC Utility Customers in this matter. Please find enclosed for filing the evidence of AMPC's expert Dr. Laurence D. Booth.

Yours truly,

Bull, Housser & Tupper LLP

A handwritten signature in black ink, appearing to read 'Matthew D. Keen', with a long horizontal stroke extending to the right.

Matthew D. Keen

Encl.

FAIR RETURN FOR FORTISBC ENERGY (FEI)

EVIDENCE OF

Laurence D. Booth

BEFORE THE

British Columbia Utilities Commission

November 2012

TABLE OF CONTENTS

TABLE OF CONTENTS

EXECUTIVE SUMMARY

I:	INTRODUCTION.....
II:	REGULATORY TOOLS.....
III:	BUSINESS RISK.....
IV:	FINANCIAL AND ECONOMIC OUTLOOK.....
V:	RISK PREMIUM ESTIMATES OF THE FAIR ROE.....
VI	DCF ESTIMATES OF THE FAIR ROE.....
VII:	ROE ADJUSTMENT MODEL.....
VIII	US. COMPARABLES.....
APPENDIX A:	Professor Booth's Curriculum Vitae
APPENDIX B:	Estimation of the Market Risk Premium
APPENDIX C:	Relative Risk Assessment for a Benchmark Utility
APPENDIX D:	Discounted cash Flow Estimates
APPENDIX E:	Comparable Earnings and Fair ROEs

1 EXECUTIVE SUMMARY

2 The Association of Major Power customers (AMPC), the Commercial Energy Consumers
3 Association of British Columbia (CEC), and the British Columbia Pensioners and Seniors'
4 Organization (BCPSO), collectively the BC Utility Customers have asked me to review the
5 application by the FortisBC Utilities on the generic cost of capital and to offer an opinion as to
6 the fair rate of return on common equity (ROE) and appropriate capital structure for FortisBC
7 Energy Inc. (FEI) and whether an ROE adjustment mechanism is appropriate.

8

9 My overall assessment is:

- 10
- 11 • FEI continues to earn its allowed ROE and there has been no material change in its short
12 run risk. Longer term the emergence of shale gas is a game changer in terms of energy
13 markets and has reduced FEI's long term risk of capital recovery. Overall I would judge
14 that its business risk has declined to what it was before 2005 when it operated on a 35%
common equity ratio.
 - 15 • I would regard the comparators to FEI as being ATCO Gas, Gaz Metro, Union Gas and
16 Enbridge Gas Distribution Inc (EGDI). In each case they are very large dominant gas
17 distribution utilities. In addition I would add Nova Scotia Power Inc (NSPI) as a province
18 wide integrated electric utility. In terms of common equity ratios, Union was awarded a
19 36% common equity ratio by the OEB (October 25, 2012), EGDI is currently before the
20 OEB but it is difficult to see how the OEB can change its 36% common equity ratio given
21 the Union Gas Decision. The Regie allows Gaz Metro 38.50% and NSPI recently settled
22 on 37.5% common equity. These would indicate a reasonable range for FEI of 36.0%-
23 38.50%. The only major utility outside that range is ATCO Gas, which was allowed 39%.
24 This was the result of an across the board AUC decision that simultaneously set both
25 allowed ROEs and common equity ratios in response to capital market conditions in
26 2009. So this decision did not reflect any changes in ATCO Gas;' business risk.
 - 27 • The Canadian economy has now fully recovered from the recession and is drawing down
28 on the remaining spare capacity. Recently the Governor of the Bank of Canada has
29 described the Canadian financial system as "firing on all cylinders" and he expects the
30 remaining output gap to be removed in 2013. So forecasters are anticipating interest rate
31 increases.
 - 32 • Up until Summer 2011, I (and most forecasters, including the equity market) expected
33 strong economic growth and that the Bank of Canada would start increasing interest rates.
34 In June 2011, for example, the Royal Bank of Canada was forecasting long Canada bond
35 yields to be 4.55% by the end of 2012. However, this recovery to normal has been
36 delayed for at least 2 years due to the Euro crisis and continuing problems in the US,
37 where the actions of the Federal Reserve in Operation Twist and its commitment to

1 keeping the Federal Funds rate at 0-0.25% until the end of 2014 have brought down
2 global interest rates.

- 3 • While financial stress has disappeared from the system, corporate spreads over
4 government bond yields remain high at 180 bps mainly due to unusually low government
5 bond yields. I have therefore been recommending a credit spread adjustment of 50% of
6 the change in the credit spread from normal to my estimates. This adds approximately 40
7 bps to simple CAPM estimates of the ROE, but should even out over the business cycle.
- 8 • However, the corporate credit spread adjustment does not adjust for the overall drop in
9 bond yields since July 2011 and the introduction of Operation Twist by the US Federal
10 Reserve Board. The introduction of quantitative easing to the tune of \$85 million a month
11 combined with flight out of the Eurozone leads me to judge that current long Canada
12 bond yields are about 0.80% below where they should be for this stage in the business
13 cycle.
- 14 • I judge the market risk premium to be 5.0% based on historic data, but academic experts,
15 analysts and companies place it in a range 5.0-6.0% which I accept. This combined with
16 my risk positioning of Canadian utilities (largely betas) in a range of 45-55% as risky as
17 the market as a whole and my adjusted interest rate forecast lead to a risk premium based
18 fair ROE for 2013 of **7.50%**.
- 19 • My analysis of DCF fair rates of returns confirms that current risk premium estimates are
20 too low, since real bond yields are below any standard equilibrium level. This
21 information supports my credit market and Operation Twist adjustments and provides
22 corroborating estimates of the fair ROE.
- 23 • FEI's own actuary produces very similar estimates of the both the Canadian market return
24 and the market risk premium to my own once they are converted to a consistent basis.
25 These estimates have been accepted by FEI in its analysis of its defined benefit pension
26 plan, so I regard my own recommendations as middle of the road and consistent with
27 external experts in the area..
- 28 • I would recommend an ROE adjustment model where the ROE adjusts by 75% of the
29 forecast change in the long Canada bond yield and 50% of the change in the credit
30 spread. This would be subject to a minimum forecast long Canada bond yield of 3.80%
31 and my going in ROE recommendation. Similar models are in use by the Regie and OEB.
- 32 • I would discount the use of estimates from the US since Moody's and other rating reports
33 indicate there is greater regulatory protection in Canada. As a result Canadian utilities
34 obtained higher credit ratings than their US peers even though they have lower ROEs and
35 common equity ratios.

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