DOWEVER, GARGIE & RANGE DEC 2 1 1383

BIGLIOTHEQUE DUNTON, RAINVILLE, TOUPIN, PERRAULT

Construction of Statutes

Second Edition

Elmer A. Driedger Q.C., B.A., LL.B., LL.D.

Professor of Law Emeritus, University of Ottawa
Former Deputy Minister of Justice
and
Deputy Attorney General of Canada

BUTTERWORTHS Toronto 1983

Construction of Statutes

© 1983 Butterworth & Co. (Canada) Ltd.

All rights reserved. No part of this publication may be reproduced, stored in a retrieval system, or transmitted, in any form or by any means; photocopying, electronic, mechanical, recording, or otherwise, without the prior written permission of the copyright holder.

Printed and bound in Canada by T. H. Best Printing Company Limited,

The Butterworth Group of Companies

Canada

Butterworth & Co. (Canada) Ltd., Toronto and Vancouver

United Kingdom

Butterworth & Co. (Publishers) Ltd., London

Australia

Butterworths Pty Ltd., Sydney, Melbourne, Brisbane, Adelaide and Perth

New Zealand

Butterworths of New Zealand Ltd., Wellington and Auckland

Singapore

Butterworth & Co. (Asia) Pte. Ltd., Singapore

South Africa

Butterworth Publishers (Pty) Ltd., Durban and Pretoria

United States

Butterworth Legal Publishers, Boston, Seattle and Austin Mason Publishing Company, St. Paul D&S Publishers, Clearwater

Canadian Cataloguing in Publication Data

Driedger, Elmer A., 1913-Construction of statutes

(Canadian legal manual series)

"Table of cases": p.

Bibliography: p.

Includes index.

ISBN 0-409-82803-3

- 1. Statutes Canada. 2. Legislation Canada.
- 3. Law Canada Interpretation and construction.
- I. Title. II. Series.

KE265.D75 1983

349.71

C83-099119-0

THE MODERN PRINCIPLE

Today there is only one principle or approach, namely, the words of an Act are to be read in their entire context and in their grammatical and ordinary sense harmoniously with the scheme of the Act, the object of the Act, and the intention of Parliament. This principle is expressed repeatedly by modern judges, as, for example, Lord Reid in Westminster Bank Ltd. v. Zang, 34 and Culliton C.J. in R. v. Mojelski. 35 Earlier expressions, though in different form, are to the same effect; Lord Atkinson in Victoria (City) v. Bishop of Vancouver Island 36 put it this way:

In the construction of statutes their words must be interpreted in their ordinary grammatical sense, unless there be something in the context, or in the object of the statute in which they occur, or in the circumstances with reference to which they are used, to show that they were used in a special sense different from their ordinary grammatical sense.

The remaining chapters of this work seek to explain how an Act is to be so read and how problems that may be encountered on the way are to be solved.

^{34 [1965]} A.C. 182, at p. 222.

^{35 (1968), 65} W.W.R. 565, at p. 570, supra, pp. 85-86. See also Cash v. George Dundas Realty Ltd., (1973), 1 O.R. (2d) 241.

³⁶ [1921] A.C. 384, at p. 387; and see also *Nothman v. Barnet Council*, [1978] 1 W.L.R. 220.